

# Entry decisions and asymmetric competition between non-profit and for-profit homes in the long-term care market\*

Iris Grant<sup>†</sup> Iris Kesternich<sup>‡</sup> Johannes Van Biesebroeck<sup>§</sup>

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## Abstract

The demand for long-term care (LTC) services is growing strongly, mostly due to population aging. Historically, the German LTC market was dominated by non-profit nursing homes, but the recent entry wave was tilted towards for-profit competitors. Using a rich administrative dataset on all LTC facilities in Germany, we examine strategic interaction between these two ownership types in a static entry model. The estimates of competitive effects imply that non-profit and for-profit homes are substitutes, but competition is much stronger within-type, suggesting that they provide differentiated products. For-profit homes in particular act as if they operate in a different market segment, but over time their entry behavior has converged to that of the more established non-profits. Counterfactual simulations of proposed changes in government policy suggest that even small changes favoring either type could have a large impact on the fraction of markets that remain unserved or only served by a single type.

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<sup>†</sup>KU Leuven, iris.grant@kuleuven.be.

<sup>‡</sup>KU Leuven, iris.kesternich@kuleuven.be.

<sup>§</sup>KU Leuven and CEPR, jo.vanbiesebroeck@kuleuven.be.

# 1 Introduction

Rising life expectancy and the baby-boom generation reaching retirement age is raising the fraction of elderly in the population. The share of the German population over age 65 has already increased by one third over the last two decades, from 15% in 1995 to 21% in 2015, and it is expected to increase further to 28% by 2035 (Eurostat, 2019). As a result, the number of people requiring an institutionalized form of care has expanded greatly, with a commensurate need for additional capacity. Between 1999 and 2013 the number of long-term care (LTC) facilities in Germany grew by 34%, which made it possible to avoid the long waiting lists that plague many countries. Non-profits used to be the dominant service providers, but in recent years the majority of new entrants have been for-profit firms.

As governments in many countries are considering whether and how to boost entry incentives in the LTC market, it is important to understand how entry decisions of the two types of firms differ and how they interact. In Germany, as in most industrialized countries, preferential tax treatment confers a competitive advantage to non-profit firms. Moreover, non-profits potentially pursue a different objective from straightforward profit maximization, for example maximizing a weighted sum of profits and sales or quality. These differences may translate not only in asymmetric entry deterrence between the two firm types, but also lead to asymmetric preferences regarding market segments to target and geographic markets to locate in. If tax advantages for non-profits disproportionately crowd out the entry of for-profit firms, the loss of potential tax revenue is not necessarily compensated by better access to care.<sup>1</sup>

In this paper, we make three contributions. First, using administrative data on the German LTC market, we establish that competition between the two ownership types is not symmetric. The presence of own-type competitors lowers profits much more, and thus deters entry more strongly, than the presence of other-type competitors. In contrast with predictions from the literature, see for example Lakdawalla and Philipson (2006), entry of non-profits is more sensitive to the presence of for-profit firms than vice versa, but over time the entry behavior of the two types converges. Second, we establish that local LTC markets become more competitive with the entry of additional firms and this effect is again stronger within than between-types. We use entry threshold ratios, i.e. the increase in the number of consumers needed to sustain an additional entrant in the market, to quantify how far the industry is from the perfectly competitive benchmark, where entry threshold ratios equal one. Third, we simulate how the supply of LTC services is predicted to evolve as the market continues to grow and in several scenarios

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<sup>1</sup>A change in the mix of non-profit and for-profit homes could change the availability of long-term care services differentially for some types of consumers, e.g. for consumers in rural versus urban regions.

with proposed policy changes. We are specifically interested in documenting which local markets remain unserved and how an erosion of the tax advantage of non-profits affects this evolution. Tax advantages for non-profit firms do not keep for-profit firms from the market. Our simulations for market growth indicate that a lot of the future demand will be catered for by for-profit firms. We also simulate the effects on the equilibrium market structures of three specific policy proposals that have been advanced, namely the closure of the remaining public homes, ending the tax advantage of non-profits, and a single-person room mandate. We highlight in particular that they have very different effects on the presence of LTC facilities in fragile markets, such as rural or low-income areas, which are of specific policy interest.

To learn how strongly incumbent competitors deter entry, we estimate a static entry model in the spirit of Bresnahan and Reiss (1991). Because firms' entry decisions and the local market structure are determined simultaneously, we address this endogeneity problem by explicitly modeling the market equilibrium. We solve for the number of both types of firms that a market can sustain as a function of observable and unobservable market characteristics. Firms are assumed to enter as long as expected profits are positive or, in the case of non-profit firms, their augmented objective function is positive. Because multiple equilibria are inevitable in situations with more than one firm type, we follow Mazzeo (2002) and Cleeren et al. (2009) and impose an order-of-entry assumption which selects a unique subgame perfect equilibrium. This introduces an adjustment factor in the likelihood function, which can still be written out explicitly. We estimate the model using data from the German Pflegeheimstatistik, a rich administrative dataset that includes information on all long-term care facilities in operation between 1999 and 2013.

We extend the model and the way it is used to evaluate competition in several ways. First, through the lens of a simple theoretical model of two-type competition, we provide an interpretation for the differences in the reduced form profit parameters for the two types of firms. Both offer differentiated goods and non-profits maximize a combination of profits and total quantity produced as in Gowrisankaran and Town (1997). Second, we show how comparisons of entry thresholds can be extended to the two-type setting by varying both the number of own and other types of firms in the market. We illustrate the restrictions that our model imposes on these comparisons and how the estimated entry thresholds vary across market structures and over time. Third, we estimate the model for odd years between 1999 and 2013, using only cross-sectional variation in market structures across local markets. The results indicate that for-profit and non-profit firms not only converge in observable characteristics, but that their entry strategies also become more similar over time.

Our work relates to three strands of literature. A large body of research studies differences in behavior between non-profit and for-profit institutions which often co-exist

in health care markets. One question is whether non-profit firms have different objectives or whether they are simply for-profits in disguise. The evidence, which is US centered, is mixed. The literature review by Hillmer et al. (2005) concludes that non-profit nursing homes offer on average higher quality of service. Ballou (2008) predicts non-profits to enter less profitable markets, but finds that markets served by a monopolist of either type are very similar. Duggan (2000) studies an exogenous change in hospital financing and finds that non-profits are equally responsive to financial incentives and do not act more altruistically than for-profits. Gaynor and Vogt (2003) estimate a structural model of two-type competition between hospitals and find that both types are equally likely to exploit market power after a merger. A related question is whether competitive pressure leads to more similar behavior. Horwitz and Nichols (2009) find that services offered by non-profit hospitals vary systematically with the share of for-profits active in the local market. Grabowski and Hirth (2003) argue that the true impact of non-profit status on outcomes is difficult to determine because competition generates spillovers. We specifically analyze the strategic entry decisions of for-profit and non-profit firms to learn whether they behave differently, whether interactions are asymmetric, and how competition has changed over time.

We also contribute to the literature on the effects of competition in the long-term care market which has primarily looked at the impact on quality. Lin (2015) shows that competition is strongest between US nursing homes that offer similar quality in a dynamic model of entry, exit and quality choice. Hackmann (2019) finds that pro-competitive policies have only have a small positive effect on nursing home quality in a static, structural model that assumes non-profit homes maximize a combination of profit and output quantity. Forder and Allan (2014) even find more competition to lower quality in UK nursing homes. Zhao (2016) highlights the complementary effect of information transparency and competition in improving quality. We do not explicitly model quality and the observable quality measures in our data do not show a systematic difference between for-profit and non-profit firms, but quality differences could be one reason for the asymmetric effects on profits that we find.

Our study of entry in the LTC industry is closely related to other applications of a two-type entry model in Mazzeo (2002), Cleeren et al. (2009) and Harrison and Seim (2019). Multiple equilibria are common in such a discrete game setting and, following these studies, we impose an order-of-entry assumption to select a unique sub-game perfect Nash equilibrium. Cohen et al. (2013) who study crowding out of private clinics by public clinics in the market for outpatient substance abuse treatment estimate the model more flexibly, without an equilibrium selection rule, but give up on point identification. In our setting, competitive effects appear to be sufficiently asymmetric to make multiple equilibria a relatively rare occurrence. To quantify how competition changes with entry,

Bresnahan and Reiss (1991) introduced entry threshold ratios. They are used in a health care setting by Gayle et al. (2017), who estimate the number of potential donors necessary for a charitable non-profit to enter the market, and by Schaumans and Verboven (2008) who study the interaction of entry decisions of doctors and pharmacies. We extend their use to a setting with two firm types. Our counterfactual simulations of the impact of two current German policy proposals are similar to Harrison and Seim (2019) who study the effect of tax exemptions for non-profit fitness studios on market structure.

The rest of the paper is organized as follows. Section 2 provides some background information on the German LTC market. In Section 3 we first describe a theoretical model of competition between non-profit and for-profit firms to motivate the reduced-form profit equation. We then show how the empirical model is constructed from the Nash equilibrium conditions and discuss identification. The data and construction of local markets is described in Section 4 and the results in Section 5. Section 6 concludes.

## 2 The long-term care market in Germany

Given that the share of the elderly in Germany is one of the highest in the world, comprising almost one tenth of the population in 2013, the market for elderly long-term care is extensive. In 2013, the country counted 8.0 million people aged 75 or older and this is predicted to increase to 11.5 million by 2035.<sup>2</sup> The number of LTC homes that provide care on a permanent basis rose by one third between 1999 and 2013, from 7,594 to 10,200. Non-profit nursing homes have historically been the sole providers of LTC, but the for-profit sector has seen stronger growth in recent years and is slowly catching up. Figure 1 shows the number of net entrants by ownership type and year, calculated as the difference in the number of LTC facilities in operation between subsequent sample years (odd years between 1999 and 2013). Net entry of for-profit homes has exceeded that of non-profits in all years except for 2009. There is also a third type of public homes, but the public sector in the LTC market is clearly in decline, showing negative net entry in most years. By 2013 the non-profit and for-profit sectors accounted for 54% and 41% of Germany's nursing homes, while the public sector had become almost negligible with only 5% of homes.

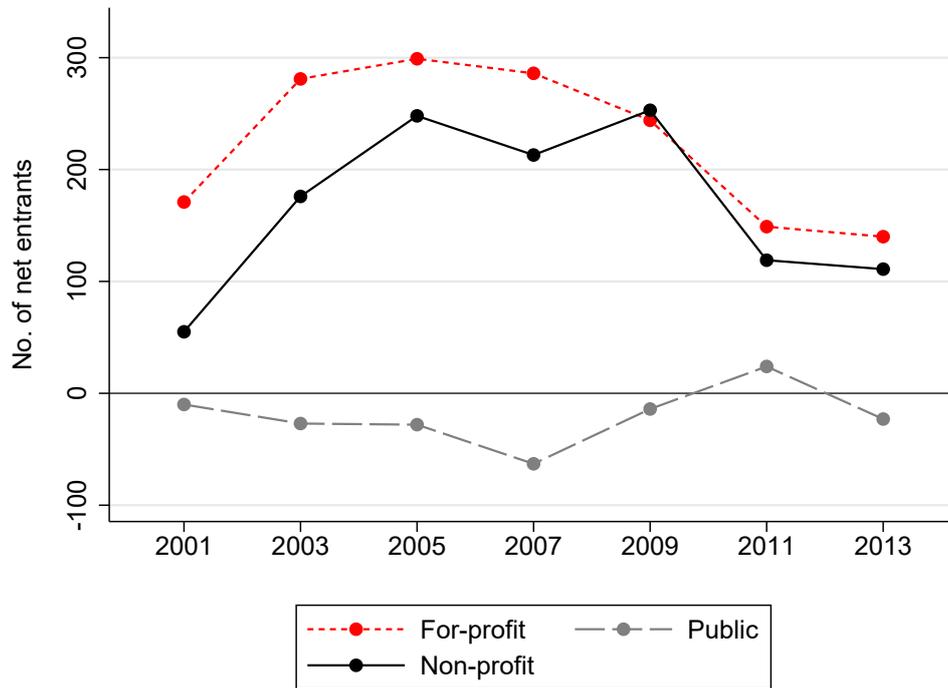
Unlike in the United States where potential entrants are subject to the *Certificate of Needs* program in many states, entry in the nursing home market is not restricted in Germany. Facilities have to fulfill building and staffing requirements, but are otherwise free to operate.<sup>3</sup> Just as nursing homes are free to enter the market, elderly people can

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<sup>2</sup>Eurostat: Population on 1 January by age group and sex [demo-pjangroup, proj\_15npms]. Accessed on 16.05.2017

<sup>3</sup>Building requirements: Verordnung über bauliche Mindestanforderungen für Altenheime, Al-

Figure 1: Total number of net entrants by ownership type



Source: RDC of the Federal Statistical Office and Statistical Offices of the Federal States, Pflegestatistik, survey years 1999-2013, own calculations.

freely choose between them. Most importantly, when moving into institutionalized long-term care, the elderly prefer to stay in a local nursing home. Schmitz and Stroka (2014) find that in Germany the average traveling time between the last place of residence and the new LTC home is less than 10 minutes. To account for this pattern, we constructed local markets that are often larger than municipalities (*Gemeinde*), but smaller than districts (*Kreise*), described in detail below.

Besides distance, price plays an important role in consumers' choice as it varies between nursing homes and is for a large part borne by the resident. Prices are set at the nursing home level in a bargaining process between individual institutions, insurance companies and the social assistance agency. The negotiations take into account past, present and expected costs of the institution and are organized at the state level (*Bundesland*). Within each nursing home, prices are the same for all residents classified into the same care level (*pflegestufe* category) by a physician.<sup>4</sup> LTC insurance has been compulsory in Germany since 1994 and residents of LTC institutions receive a lump sum monthly

tenwohnheime und Pflegeheime für Volljährige (Heimmindestbauverordnung - HeimMindBauV); Staffing requirements: Voraussetzungen für die Gründung von Pflegeeinrichtungen.

<sup>4</sup>Care levels are based on the amount of time residents are expected to require assistance in their activities of daily living. Residents of care level I on average require 90 minutes of help in their activities of daily living, and this time rises to 180 and over 300 minutes for care levels II and III. The assessment of care levels is undertaken by a trained nurse or physician taking into account physical limitations and the home environment.

payment that varies by care level.<sup>5</sup> This insurance covers on average about 40% of the price of institutionalized care.<sup>6</sup> Residents are themselves responsible for the balance, and out-of-pocket payments tend to take up a considerable part of their budget. For families who are unable to pay their full share of the price, around one third of nursing home residents, social assistance intervenes.

## 3 Model

### 3.1 Framework

In the model that underlies the empirical analysis, entry decisions of both ownership types, and thus the equilibrium market structure, are determined simultaneously. It allows one to study the effects of non-profit and for-profit entry on the strength of competition, as well as the reverse effect, that is, to what extent own-type and other-type competitors deter entry. An alternative approach would be to regress an entry indicator or the number of firms of either type on market structure variables, but this would require instruments for the number of competitors which are clearly endogenous determinants. It seems virtually impossible to find variables that are correlated with the number of competitors, but uncorrelated with unobserved market characteristics, such as land prices or the tightness of the labor market.

Instead, we use a static entry model in the spirit of Bresnahan and Reiss (1991) as generalized to multiple types by Mazzeo (2002). The idea is that the observed market structure, i.e. the number of active for-profit and non-profit homes, is the equilibrium outcome of profit-maximizing decisions of both incumbents and potential entrants. This means that no home that chooses to remain active can make a loss and no additional home of either type can enter the market without incurring a loss. The observed market equilibria are therefore informative about the profit function that determines firms' decision to enter or not. Profits are assumed to depend on market characteristics, especially market size, and on the strength of competition. We recover parameters of a reduced-form profit function that includes the impact of the number of competitors by comparing market structures across isolated local markets of different size.

In a setting with both non-profit and for-profit providers, the framework needs to accommodate possible differentiation by ownership type. We follow Mazzeo (2002) and Cleeren et al. (2009) and assume that different types are substitutes, but we explicitly

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<sup>5</sup>Sozialgesetzbuch (SGB) - Elftes Buch (XI) - Soziale Pflegeversicherung (Artikel 1 des Gesetzes vom 26. Mai 1994, BGBl. I S. 1014)

<sup>6</sup>In 2010, nursing home residents of care levels I, II and III paid on average €81, €94 and €109 nursing home costs per day and received €33.65, €42.07 and €49.67 LTC insurance benefits per day (Schmidt and Schneekloth, 2011, p157).

allow profits to be differentially affected by the presence of own or other-type firms. With multiple types there is often more than one Nash equilibrium, while for each market in the dataset we only observe a single outcome. Like these authors we incorporate an order-of-entry assumption to select a unique subgame perfect Nash equilibrium. The model we estimate amounts to a modified bivariate ordered probit model where profits of both firm types are the two latent variables and we allow for correlation in the market-level unobservables for both firm types. The equilibrium selection rule introduces an additional term in the likelihood function.

### 3.2 Benchmark theoretical model of two-type competition

To provide a micro-foundation for the reduced form profit functions in the empirical model, we first discuss a simple theoretical model of competition between non-profit and for-profit firms. It generates predictions for the relative magnitudes of the own and other-type competitive effects in the two profit equations. One of the predictions is consistent with the order-of-entry assumption that we impose to select a unique equilibrium. Other predictions will be verified using the parameter estimates we obtain.

To keep the model tractable, we consider oligopolistic competition with all firms simultaneously choosing quantities, while facing a linear demand and constant marginal costs. Firms of the same ownership type are identical and consumers do not distinguish products within type. Let  $q_f$  and  $q_n$  be the quantities set by for-profit firm  $f$  and non-profit firm  $n$ ,  $Q^F$  and  $Q^N$  the total quantities produced by each type, and  $S$  the exogenous market size. Type-specific parameters and market-level variables have a superscript  $F$  for for-profit and  $N$  for non-profit firms or products. The linear demand curves of a representative consumer for both goods are:

$$p^F = a^F - b^F \frac{Q^F}{S} - d^F \frac{Q^N}{S} \quad (1)$$

$$p^N = a^N - b^N \frac{Q^N}{S} - d^N \frac{Q^F}{S}. \quad (2)$$

For-profit firms naturally maximize profits. Non-profit firms have a different objective function, caring directly about the services they provide. They are assumed to maximize a combination of profit and output, with the “altruism” parameter  $\delta$  capturing the deviation from strict profit maximization. The respective objective functions are

$$\Pi_f = (p^F - c^F) q_f - F^F \quad (3)$$

$$W_n = (p^N - c^N) q_n - F^N + \delta q_n. \quad (4)$$

As emphasized by Lakdawalla and Philipson (2006), this objective function for non-profits

amounts to a price-cost markup of  $p^N - (c^N - \delta)$ . It is equivalent to simply assigning a reduced *effective* marginal cost to non-profits, for example due to a tax advantage or donor contributions that lower the user cost of capital, rather than a different type of behavior. In the remainder of the paper, we therefore refer to the objective of both types as “profits.”

All active firms choose profit-maximizing quantities taking into account the strategies of own-type and other-type competitors. The resulting equilibrium (see Appendix A for the derivations) leads to the following optimal quantity levels for the two types of firms:

$$q_n^* = S \frac{(a^N - c^N + \delta)b^F(n^F + 1) - d^N n^F(a^F - c^F)}{b^N b^F (n^N + 1)(n^F + 1) - d^N d^F n^F n^N} \quad (5)$$

$$q_f^* = S \frac{(a^N - c^F)b^N(n^N + 1) - d^F n^N(a^N - c^N + \delta)}{b^N b^F (n^N + 1)(n^F + 1) - d^N d^F n^F n^N}. \quad (6)$$

When both types have the same demand and cost parameters and non-profits are altruistic ( $\delta > 0$ ), they produce a higher output and charge a lower price than for-profit firms when they face the same market structure (a combination of own and other-type competitors). Because quantities are strategic substitutes, for-profit firms’ strategic response curve slopes down and their optimal output is negatively affected by  $\delta$ .

The dependence of equilibrium levels of  $\Pi_f$  and  $W_n$  on the number of firms of either type follows directly from their dependence on optimal output quantities, given that:

$$\Pi_f = b^F S \left( \frac{q_f^*}{S} \right)^2 - F^F \quad \text{and} \quad W_n = b^N S \left( \frac{q_n^*}{S} \right)^2 - F^N. \quad (7)$$

Profits of both types of firms grow linearly with market size  $S$  because  $q^*/S$  is constant for a given market structure. Conditioning on the market structure, profits are lower if consumers are more price sensitive towards the own-type and when marginal and fixed costs are higher. If demand parameters are the same for both types, i.e.  $a^N = a^F$ ,  $b^N = b^F$  and  $d^N = d^F$ , and the non-profits have a lower effective marginal cost, i.e.  $c^N - \delta < c^F$ , then the slope of their profit function is steeper in  $S$ . In that case, a non-profit will already find it profitable to enter already at a smaller market size.

Differentiating the profit functions with respect to the number of own and other-type firms generates predictions about the effects of entry in a market where both ownership types compete. The results are stated formally in propositions 1 and 2 and proofs are in Appendix A. They hold if the price elasticity of own-type and other-type demand is negative and if a unit price change has a larger effect on own-type than other-type demand.

**Proposition 1.** *In an oligopoly model of competition in quantities with two types of firms (symmetric within-type), constant marginal costs, and linear demands that satisfy*

$b^N > d^N > 0$  and  $b^F > d^F > 0$ :

(a) Entry of an additional firm has a negative, but diminishing effect on the profits of for-profit incumbents and on the generalized objective function of non-profit firms.

$$\frac{\partial \Pi_f}{\partial n^T} < 0 \quad \frac{\partial^2 \Pi_f}{\partial (n^T)^2} > 0 \quad \frac{\partial W_n}{\partial n^T} < 0 \quad \frac{\partial^2 W_n}{\partial (n^T)^2} > 0 \quad \text{for } T \in \{N, F\}$$

(b) Effects on both objective functions are larger (in absolute value) for entry by same-type firms than for entry by other-type firms.

$$\left| \frac{\partial \Pi_f}{\partial n^F} \right| \geq \left| \frac{\partial \Pi_f}{\partial n^N} \right| \quad \left| \frac{\partial W_n}{\partial n^N} \right| \geq \left| \frac{\partial W_n}{\partial n^F} \right|$$

**Proposition 2.** If consumer demand has symmetric slopes for both types, i.e.  $b^N = b^F$  and  $d^N = d^F$ , then the relative magnitude of own-type entry effects on the two objective functions has the same ordering as the effective price-cost margin.

$$\left| \frac{\partial \Pi_f}{\partial n^F} \right| \begin{matrix} \leq \\ \geq \end{matrix} \left| \frac{\partial W_n}{\partial n^N} \right| \Leftrightarrow a^F - c^F \begin{matrix} \leq \\ \geq \end{matrix} a^N - c^N + \delta$$

Proposition 1 is intuitive and not new. Own and other-type entry is predicted to have a negative effect on profitability, with own-type effects dominating and effects diminishing in the number of competitors. Proposition 2 states that, if both types are symmetric with respect to consumer demand, the type with the lowest effective marginal costs will experience the largest effect on their objective function of entry by a firm of its own type. Given that the demand intercepts  $a^T$  can never be separately identified from marginal costs  $c^T$ , we can also interpret the condition as a minimum quality requirement ( $a^N$ ) for non-profits to have the largest own-type profit elasticity. Both interpretations merely restate that the effect of own-type entry on the non-profits' objective function is increasing in the altruism parameter  $\delta$ .

### 3.3 Entry conditions for a Nash equilibrium

We consider the entry decisions of two types of firms, non-profits and for-profits. Because the number of public homes is very small and relatively stable over time, we consider them as exogenously given market participants.<sup>7</sup> Firms only enter the market if their post-entry payoffs are positive. Given that the behavior of non-profit firms can be interpreted as profit-maximizing subject to an *effective* marginal cost, we call the payoffs of both type

<sup>7</sup>The number of public firms in each market will be included as a control variable in the profit functions.

of homes profits, and denote them by  $\pi_n^*$  and  $\pi_f^*$  respectively. They are a function of market characteristics and the number of own-type and other-type competitors. Optimal entry depends on these underlying profit functions which determine the conditions for market equilibrium, i.e. when no firm has an incentive to enter or exit. The following assumptions describe the entry behavior of non-profit and for-profit firms.

**Assumption 1a:** Firms of the same type are strategic substitutes

$$\pi_n^*(N_n + 1, N_f) < \pi_n^*(N_n, N_f) \quad \pi_f^*(N_n, N_f + 1) < \pi_f^*(N_n, N_f) \quad (8)$$

**Assumption 1b:** Firms of different types are (weak) strategic substitutes

$$\pi_n^*(N_n, N_f + 1) \leq \pi_n^*(N_n, N_f) \quad \pi_f^*(N_n + 1, N_f) \leq \pi_f^*(N_n, N_f) \quad (9)$$

**Assumption 1c:** Own-type effects are stronger than other-type effects

$$\pi_n^*(N_n + 1, N_f - 1) < \pi_n^*(N_n, N_f) \quad \pi_f^*(N_n - 1, N_f + 1) < \pi_f^*(N_n, N_f) \quad (10)$$

All three assumptions follow directly from proposition 1 in the theoretical model that we considered before. Entry of an additional own-type competitor has a negative impact on a firm's profitability, lowering both price and quantity, and thus also profits. Entry of an other-type competitor has similar, but weaker effects on pay-offs. These assumptions imply predictions on the coefficient signs and magnitudes in the reduced form profit equation and also play a role in determining the unique subgame perfect Nash equilibrium.<sup>8</sup>

We further assume that profits are composed of a deterministic part and a market-type specific unobservable. The first part is modeled as a function of observable market characteristics and the market structure  $(N_n, N_f)$ , while the latter part is represented by an idiosyncratic random shock:

$$\begin{aligned} \pi_n^*(N_n, N_f) &= \pi_n(N_n, N_f) - \varepsilon_n \\ \pi_f^*(N_n, N_f) &= \pi_f(N_n, N_f) - \varepsilon_f. \end{aligned} \quad (11)$$

Firms only enter the market if it is profitable, i.e. when the deterministic component of profits is large enough to offset the negative shock. An equilibrium will feature  $n$  firms of one type if the  $n^{\text{th}}$  firm has positive profits and the  $n + 1^{\text{th}}$  firm does not. The market reaches a Nash equilibrium when the last firm of either type that entered earns positive profits while a potential additional entrant would earn negative profits and therefore stays

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<sup>8</sup>We also do not impose the predictions implied by Proposition 2, but will verify that they hold for the estimated parameters.

out of the market. It is characterized by the following four conditions:

$$\begin{aligned}\pi_n(N_n + 1, N_f) &< \varepsilon_n \leq \pi_n(N_n, N_f) \\ \pi_f(N_n, N_f + 1) &< \varepsilon_f \leq \pi_f(N_n, N_f).\end{aligned}\tag{12}$$

From these equilibrium conditions, we can construct the likelihood for each market structure to occur by integrating over the two unobservables. We assume that the vector  $\varepsilon$  is drawn from a bivariate normal distribution with correlation parameter  $\rho$  and integrate over the normal density function for values between the thresholds set by (12). The joint probability that there are  $n$  number of non-profits and  $m$  number of for-profits in the market, is given by:

$$Pr(N_n = n, N_f = m) = \int_{\pi_n(n+1, m)}^{\pi_n(n, m)} \int_{\pi_f(n, m+1)}^{\pi_f(n, m)} f_2(\varepsilon_n, \varepsilon_f, \rho) d\varepsilon_f d\varepsilon_n.\tag{13}$$

### 3.4 Empirical identification

If the two ownership types were strategically independent, the profit levels and entry decisions of non-profit firms would not depend on the presence of for-profits, such that  $\pi_n(N_n, N_f) = \pi_n(N_n)$ , and vice versa. The rectangular area in (13) would represent the probability that a particular market structure is the unique Nash equilibrium. There would be a single  $\pi_n(1)$  threshold and  $\varepsilon_n > \pi_n(1)$  would define a market structure without non-profit firms. All realizations with  $\varepsilon_n \leq \pi_n(1)$  would feature a market structure with at least one non-profit firm, regardless of  $\varepsilon_f$  or the number of active for-profit firms.

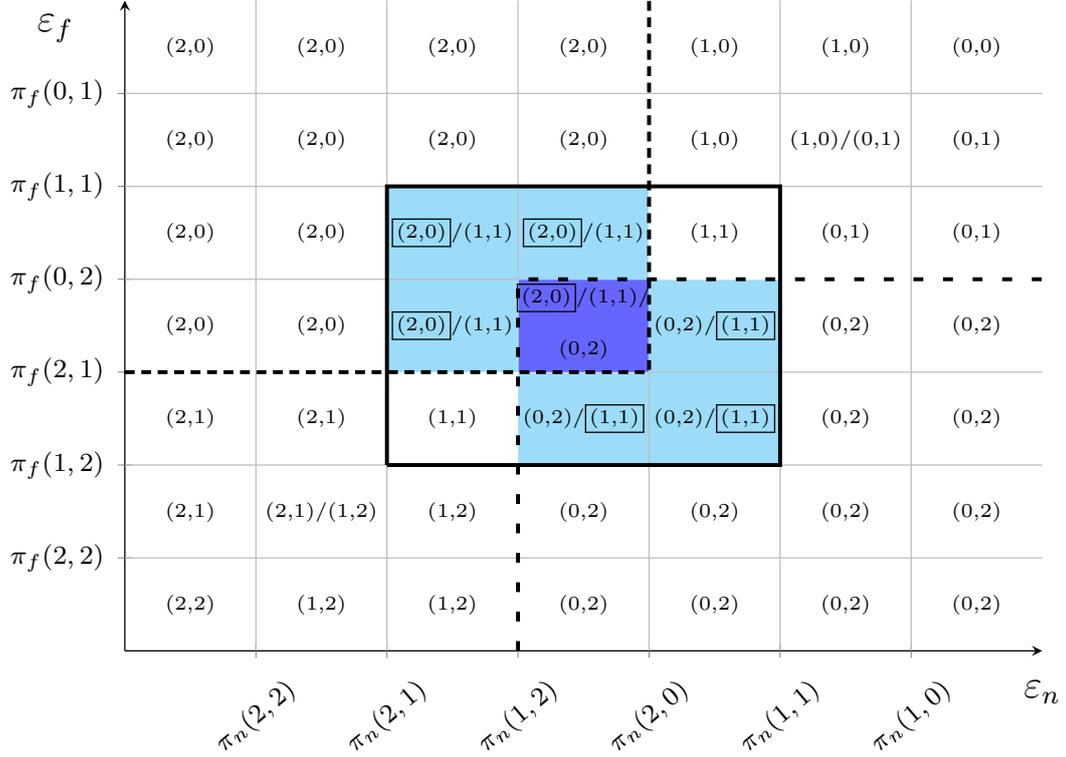
A unique Nash equilibrium is not guaranteed when there is strategic interaction between types. In this case, some realizations of  $\varepsilon$  could support more than one market structure. The simplest example is to consider a situation where the negative cost shocks  $\varepsilon$  are relatively large, such that the market supports only a single firm. If the two shocks are relatively equal in size either of the firm types could survive in the market on their own, but not simultaneously. Both  $(0, 1)$  and  $(1, 0)$  would be Nash equilibria and entry of one would foreclose the other. Such a  $\varepsilon$  realization would be counted in both  $Pr(N_n = 1, N_f = 0)$  and  $Pr(N_n = 0, N_f = 1)$  according to (13), but in the corresponding market in the data, only a single outcome would be observed.

Figure 2 illustrates this multiplicity of Nash equilibria for a market with two potential entrants of each type.<sup>9</sup> The area within the solid line indicates all  $\varepsilon$  combinations for which market structure  $(1, 1)$  is an equilibrium. The two dotted lines demarcate the areas

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<sup>9</sup>Note that depending on the strength of the other-type effects in the profit functions, the ordering of the  $\pi_n(1, 2)$  and  $\pi_n(2, 0)$  thresholds might be inverted, and similarly for the  $\pi_f(0, 2)$  and  $\pi_f(2, 1)$  thresholds.

Figure 2: The area in  $\varepsilon$ -space where market structure (1,1) is an equilibrium



where respectively (2,0) and (0,2) are equilibrium market structures. The light and dark-shaded areas represent realizations of  $\varepsilon$  that support two or even three market structures as Nash equilibria. The probability of observing market structure (1,1) depends on which outcome that occurs in the case of multiple equilibria.

Our solution is to impose an assumption on the entry sequence of firms, which generates a unique subgame perfect Nash equilibrium. We give the entry advantage to one type (as in Cleeren et al., 2009) and assume that non-profit homes always enter first.<sup>10</sup> There are two reason for this assumption. First, non-profit nursing homes have historically been more prevalent; the entry wave of for-profit homes is a more recent development. Second, we have shown that for sufficiently similar demand and cost parameters between non-profits and for-profits, non-profits will enter the market already at a lower market size. We also show results for the reverse order of entry as a robustness check.

In the shaded areas of Figure 2, the unique market structure that is subgame perfect when non-profit firms enter first is indicated in a box. For each possible market structure, the areas that form a Nash equilibrium, but are not subgame perfect, need to be subtracted from the likelihood function. As can be seen in the figure, all of these areas

<sup>10</sup>Alternatively, we could have given the entry advantage to the most profitable firm as in Mazzeo (2002). This would complicate the calculation of the likelihood function, as the boundaries that define the areas of integration would no longer be parallel to the axes in Figure 2, but depend on both error terms.

are rectangles themselves. The following correction term is therefore subtracted from the likelihood function in (13):<sup>11</sup>

$$- \int_{\pi_n(n+1,m)}^{\pi_n(n+1,m-1)} \int_{\pi_f(n+1,m)}^{\pi_f(n,m)} f_2(\varepsilon_n, \varepsilon_f) d\varepsilon_f d\varepsilon_n. \quad (14)$$

### 3.5 Profit functions

The deterministic part of the profit functions are assumed to be linear functions of three types of variables. Market size is denoted by  $S$  and enters the profit function in logs. It is defined as the number of people in the local market age 75 or older, as the vast majority of long-term care residents comes from this age group. The set of market characteristics  $X$  includes the following variables: number of public nursing homes, a dummy for East Germany, household income, population density, number of doctors, and the share of elderly receiving social assistance.

$$\begin{aligned} \pi_n(N_n, N_f) &= \lambda_n \ln S + X\beta_n - \gamma_n^{N_n} - \frac{1}{N_n} \alpha_n^{N_f} \\ \pi_f(N_n, N_f) &= \lambda_f \ln S + X\beta_f - \gamma_f^{N_f} - \frac{1}{N_f} \alpha_f^{N_n} \end{aligned} \quad (15)$$

The  $\gamma$  and  $\alpha$  parameters denote competitive effects of, respectively, own and other-type firms. They enter the profit equation as a set of dummy variables to allow the impact to vary flexibly with the number of competitors. We include these coefficients with a negative sign such that positive parameter estimates indicate a negative effect of competition on profit. The other-type effects  $\alpha$  are divided by the number of own-type firms to impose a diminishing effect with the strength of existing own-type competition.<sup>12</sup> Instances of four and more firms are grouped into a single category because few markets contain that many homes of a single type. Hence, there are a total of eight competition parameters ( $\gamma^1, \dots, \gamma^4$ ) and ( $\alpha^1, \dots, \alpha^4$ ) to estimate in both profit equations.<sup>13</sup>

To facilitate the interpretation and construction of the entry threshold ratios, we

<sup>11</sup>We refer to Cleeren et al. (2009) for details on the construction of this correction term.

<sup>12</sup>Otherwise, it would imply the same percentage reduction in profits regardless of the number of own-type firms in the market. Further details and a generalization of this normalization will be provided below.

<sup>13</sup>The two sets of additive dummies do not nest the case where both firm types produce perfect substitutes. That would require a fully flexible specification with a total of 20 parameters varying across all  $(N_n, N_f)$  combinations. For example, we now estimate the  $\gamma$  effects freely, but expect  $\gamma_n^i - \gamma_n^{i-1} > 0$  and shrink with  $i$  because additional competitors have diminishing effects. In contrast, the effect of a for-profit competitor  $\alpha_n^1$  on a non-profit duopoly has exactly half the effect it has on a non-profit monopoly, which can be larger or smaller than the  $\gamma_n^2 - \gamma_n^1$  difference.

parameterize the competitive effects recursively as:

$$\gamma_n^{N_n} = \gamma_n^1 + \Delta\gamma_n^2 + \dots + \Delta\gamma_n^{N_n}, \quad (16)$$

with  $\Delta\gamma^N = \gamma^N - \gamma^{N-1}$ , and similarly for  $\gamma_f^{N_n}$  and the two  $\alpha$ 's.  $\gamma^1$  is the constant term of the profit function and determines the minimum market size for the first firm to enter.  $\Delta\gamma_n^2$  captures the marginal effect of the second non-profit firm on a non-profit monopolist, etc. The theoretical model predicts that the  $\Delta\gamma$  and  $\Delta\alpha$  parameters are positive, but decrease with the number of firms. Moreover,  $\Delta\gamma_n^2$  is predicted to be larger than  $\Delta\gamma_f^2$ . Testing differences between parameters across equations is not directly possible, because they are only defined up to the variation of each equation's error term. Below, we introduce entry threshold ratios to compare effects.

## 4 Data and descriptives

### 4.1 Long-term care institutions

The national statistical office collects information on German long-term care institutions in the *Pflegestatistik* micro-dataset.<sup>14</sup> All LTC homes are obligated to disclose information on their organizational structure, capacity, personnel and residents. The dataset contains information for all active homes in alternating years from 1999 to 2013. We drop 11% of observations which are institutions that exclusively provide short-term care or only day or night-care.

For every nursing home-year in the sample, we observe the facility's ownership type: private non-profit, private for-profit, or public. The summary statistics in Table 1 indicate that most characteristics are similar across homes of all three types. In particular, the number of full-time equivalent (FTE) nurses per resident, a variable often used to measure quality, averages the same for all three types. The composition of residents across the three care levels that indicate the amount of care they require, as well as the average age of residents also show only small differences. Because prices vary with the extent of care a resident needs, which is assessed independently, changes in patient composition due to entry will automatically be compensated by changes in the average price.

There are relatively few public homes in the sample, 496 out of a total of 10,200 in 2013 (fewer than 5%); they are the largest, and somewhat surprisingly, also the most expensive homes. In the empirical analysis, we treat the presence of public homes as exogenous and include them as a control like other market characteristics. Non-profit

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<sup>14</sup>RDC of the Federal Statistical Office and Statistical Offices of the Federal States, *Pflegestatistik*, survey years [1999-2013], DOI: 10.21242/22411.1999.00.00.1.1.0 to 10.21242/22411.2013.00.00.1.1.0.

Table 1: Nursing home characteristics by ownership type for 2013

	Non-profit	For-profit	Public
Number of homes (all)	6,648	5,025	555
Number of homes (LTC)	5,520	4,184	496
% care level 1	38.6	40.7	39.3
% care level 2	40.8	40.8	40.0
% care level 3	20.6	18.5	20.7
Median age resident	85.0	84.0	85.0
Mean # residents/home	79.5	65.0	88.2
Mean price care level 1 (€/day)	69.7	63.3	71.8
Mean price care level 2 (€/day)	85.4	76.9	87.2
Mean price care level 3 (€/day)	102.3	91.2	103.2
FTE Nurses/resident	0.42	0.43	0.44
Share single room (%)	69.7	54.3	65.9

*Note:* Calculated for all LTC nursing homes, including homes in larger markets not used in the estimation sample.

homes are, on average, somewhat larger, more expensive, and have a larger share of single rooms than for-profit homes.

Table 2 further shows that several attributes of non-profits and for-profits have been converging over time. For example, while non-profit homes are getting smaller over time, the capacity of the average for-profit home has increased substantially. Both types are increasing the share of single rooms they provide, but the relative advantage of non-profits has decreased in this respect as well.

## 4.2 Markets

The unit of analysis in the empirical model is a geographic market. They need to capture the relevant choice set of LTC homes for potential residents. When moving into a home, proximity to the last place of residence is one of the most important determinants. In Germany, the average traveling time between the last place of residence and the chosen home is less than 10 minutes (Schmitz and Stroka, 2014). Germany has 402 districts (*Kreise*) with a median population of 148,411 in 2013. The average district contains twenty homes and using them as markets would be too broad. Municipalities (*Gemeinden*), on the other hand, are too small to contain the full set of options that people are likely to consider. The median German municipality has only 1,706 inhabitants and there is on average not even one home per municipality.

We therefore group together municipalities that lie within close proximity of each other. For a first natural grouping we make use of *Gemeindeverbände*, which are official

Table 2: Change in non-profit and for-profit nursing home characteristics (1999-2013)

	Total residents (no.)		FTE Nurses/resident		Share single room (%)	
	NP	FP	NP	FP	NP	FP
1999	79.92	50.70	0.41	0.42	0.54	0.37
2001	81.71	54.24	0.42	0.44	0.56	0.38
2003	81.54	56.35	0.43	0.44	0.59	0.41
2005	80.63	57.22	0.43	0.44	0.61	0.44
2007	79.88	58.32	0.43	0.44	0.64	0.47
2009	79.01	59.69	0.43	0.44	0.66	0.49
2011	79.07	61.99	0.43	0.44	0.68	0.52
2013	79.48	64.99	0.42	0.43	0.70	0.54

Note: Statistics are averages over non-profit homes (NP) or for-profit homes (FP).

administrative subdivisions used in 10 of 16 German states. Per district, the municipalities or Gemeindeverbände are then ranked according to urbanization level and population and combined as follows: that with the highest urbanization level and population serves as the center of a LTC market. It is grouped with others if their centers lie within a radius of 5, 7.5 or 15 kilometers, with larger distances used when the level of urbanization is lower. As travel speed is higher in less urbanized areas, the relevant market area is larger as well. After a market has been formed, the algorithm moves to the next municipality or Gemeindeverband in the ranking and repeats the exercise until all are exhaustively allocated to a single market. We end up with 2,216 LTC markets, almost half of which consist of just one or two municipalities.

Population size at the municipality level is obtained from *Destatis*, the German Federal Statistical Office, and aggregated to the market level. Because we cannot discern the relevant choice set for consumers in larger cities, we exclude them from the analysis – e.g. Berlin as a whole is one municipality. This drops 162 markets with a population over 75,000. Summary statistics in Table 3 show that, after excluding large markets, the remaining 2,054 markets have an average population of 22,973 and surface area of 159 km<sup>2</sup>. The standard deviation of population is equal to 15,865. The large variation in population per market will be important for the empirical analysis.

Table 4 shows the frequency distribution over all observed market structures for 2013. Half of all markets contain at most two nursing homes of any ownership type. The most common market structure is a monopoly for a non-profit firm, but also duopolies occur frequently, either two non-profits or one home of each type. There are 185 unserved markets that do not have any for-profit or non-profit nursing homes.<sup>15</sup>

It is notable that asymmetric combinations with many homes of one type and few of the other type tend to occur more frequently than symmetric combinations. For

<sup>15</sup>In 32 instances (1 out of 6), a market without non-profit or for-profit homes will have a public home.

Table 3: Summary statistics of market characteristics in 2013

	N	Mean	Std	Min	Max
<i>All markets</i>					
Population	2216	36,447	102,404	564	3,421,829
Surface area (km <sup>2</sup> )	2216	159.47	111.96	3	905
No. of Gemeinden / market	2216	5.04	6.45	1	73
Household income (€/month)	2216	1724.74	205.07	1316	3579
Population density	2216	256.62	346.17	36	4531
Old age dependency ratio	2216	32.86	4.53	22	48
Doctors	2216	145.08	35.52	79	407
Social assistance (%)	2216	1.65	0.88	0.4	7.5
<i>Markets with population &lt; 75,000</i>					
Population	2054	22,973	15,865	564	74,907
Surface area (in km <sup>2</sup> )	2054	159,46	112.21	3	905
No. of Gemeinden / market	2054	5.21	6.56	1	73

*Notes:* Variables obtained from the *INKAR* database are defined at the district rather than the market level, but all summary statistics are computed over the markets.

example, in markets with two homes, there are 50% more markets with two firms of the same type than with one of each type. Stronger competition within than between types provides a force towards more symmetric market structures. However, markets can be more attractive for one of the two types through observable characteristics or because the unobservables in the two profit equations have a low (or even negative) correlation.

Because we want to control for market characteristics other than the number of competitors that make it more attractive for non-profit or for-profit homes to enter, we merge additional district-level variables from the *INKAR* database in the market-level dataset.<sup>16</sup> Those summary statistics are also shown in Table 3.<sup>17</sup>

An important variable in the analysis is the market size  $S$  that scales the representative consumer's demand. We obtain it by multiplying the total population in each LTC market by the fraction of the population that is age 75 or older which is only observed at the district level. A robustness check using market-level total population produced similar but less stable parameter estimates and required a re-scaling to interpret the entry thresholds.

<sup>16</sup>Indicators and maps on spatial and urban development in Germany (*INKAR*), 2017 edition, are provided by the Federal Institute for Research on Building, Urban Affairs and Spatial Development of the Federal Office for Building and Regional Planning. The database can be accessed at <http://www.inkar.de>.

<sup>17</sup>Household income is average disposable income per month (€), population density is measured as inhabitants per km<sup>2</sup>, the old age dependency ratio are the number of inhabitants aged 65+ per 100 inhabitants aged 15-65, the number of doctors is expressed per 100,000 inhabitants and the social assistance variable counts the fraction of people aged 65+ who receive social assistance.

Table 4: Frequency distribution of all observed market structures in 2013

		Number of FPs					Total
		0	1	2	3	$\geq 4$	
Number of NPs	0	185	149	87	29	56	506
	1	298	160	77	46	61	642
	2	155	133	65	33	48	434
	3	60	66	36	13	32	207
	$\geq 4$	69	63	51	40	42	265
Total		767	571	316	161	239	2054

## 5 Results

We report the results of the empirical analysis and the implications for entry, market structure, and the strength of competition in three ways. The parameter estimates of the competitive effects directly indicate to what extent both types of nursing homes are affected by the presence or entry of additional firms. Because the parameters are scaled by the standard deviation of their respective error terms, we cannot directly compare them across equations.<sup>18</sup> We therefore construct entry thresholds which were introduced by Bresnahan and Reiss (1991) and provide a scale-invariant measure of competitive behavior. They are defined as the minimum market size required for an additional firm to enter the market. Finally, we simulate the equilibrium market structures for different growth scenarios and policy changes, to investigate their impact on the supply of LTC services.

### 5.1 Parameter estimates

The model is estimated separately for each year in the dataset. Table 5 reports the parameter estimates of the latent profit equations of non-profit and for-profit homes for 2013, the most recent year of data. As expected, the profitability of both types is negatively affected by the presence of public nursing homes. It is less profitable for for-profits to operate in the former East German states while this effect is insignificant for the non-profit type. The estimates from the income quartile dummies show that long-term care facilities are not more likely to locate in wealthier markets. This is especially the case for for-profit nursing homes which prefer markets with more households in the lowest income quartile (the excluded category) rather than in the third quartile. This

<sup>18</sup>This is a result of normalizing the density function in equation (13) for estimation purposes. Except for the correlation parameter  $\rho$ , all parameter estimates are identified only up to the type-specific standard deviation.

Table 5: Parameter estimates for the two types' profit functions in 2013

	Non-profit		For-profit	
Log population75	1.690***	(0.068)	0.939***	(0.071)
$N_{public}$	-0.479***	(0.074)	-0.219***	(0.059)
East Germany	-0.042	(0.142)	-0.452***	(0.125)
HH income Q2	0.026	(0.123)	0.082	(0.112)
HH income Q3	-0.015	(0.133)	-0.232*	(0.123)
HH income Q4	-0.090	(0.143)	-0.152	(0.132)
Log pop density	-0.028	(0.054)	-0.298***	(0.053)
Log Doctors	0.489***	(0.170)	0.292*	(0.160)
Social assistance	-0.011*	(0.006)	0.025***	(0.005)
<i>Own-type effects</i>				
$\tilde{\gamma}^1$	13.190***	(0.864)	6.681***	(0.819)
$\Delta\gamma^2$	1.519***	(0.103)	0.925***	(0.111)
$\Delta\gamma^3$	1.017***	(0.047)	0.612***	(0.051)
$\Delta\gamma^4$	0.685***	(0.044)	0.422***	(0.035)
<i>Other-type effects</i>				
$\tilde{\alpha}^1$	0.460**	(0.185)	0.023	(0.222)
$\Delta\alpha^2$	0.478***	(0.125)	0.095	(0.106)
$\Delta\alpha^3$	0.035	(0.165)	0.075	(0.136)
$\Delta\alpha^4$	0.487***	(0.166)	0.167	(0.143)
$\rho$			-0.079	
$N$			2,054	

*Notes:* The market size variable 'population75' measures the number of individuals aged 75 or older in each local LTC market. The three household income variables indicate what fraction of the local population are in the respective, nationally defined income quartiles. \*\*\*, \*\*, and \* indicate significance levels at the 1%, 5%, and 10% level. Standard errors given between brackets.

counterintuitive relationship between income and profitability can partly be explained by the fact that for-profits also prefer markets where a higher share of the old-age population receives social assistance payments, which guarantees that the nursing homes are paid while prices are the same for all residents of the same care level. For the non-profits we find there is no statistically significant effect of household income on profits.

The first  $\gamma^1$  coefficient determines the intercept of the profit equation and together with the coefficient on (log) population75 it pins down the market size needed for the first firm to enter. The next  $\Delta\gamma$  coefficients indicate strongly negative and significant effects of additional own-type competitors on profits. This effect is largest for the second firm, the first competitor to break a monopoly, and are estimated to be gradually lower for additional competitors. For both types of firms the marginal negative impact of the second firm in the market is more than twice as large as the impact of the fourth firm.

These effects imply that LTC homes are strongly deterred from entering a market where other homes of the same type are already active. Even though the own-type effects are estimated larger (in absolute value) for non-profits than for-profits, we cannot compare them directly to learn about the relative importance of competition on both types. Many coefficients, in particular the market size variable, are estimated larger in the non-profit equation and in the next section we derive a metric that is invariant to the implicit normalization.

The effects of other-type competitors, denoted by  $\alpha$ 's in Table 5, are estimated much smaller. Profits of non-profit firms are lower when for-profit firms are active in a market, but the impact of the first other-type competitor ( $\alpha_n^1$ ) is only one third as large as the impact of the first own-type competitor ( $\Delta\gamma_n^2$ ). Hence, for-profit incumbents will deter non-profit entry, but to a lesser extent than the presence of other non-profit firms. In contrast, for-profit nursing homes behave as if their profits are virtually unaffected by the presence of non-profit homes. The point estimates of the  $\alpha$ 's in the for-profits' equation are small and statistically insignificant.<sup>19</sup>

Since we observe a stronger impact of own-type than of other-type competitors, consumers seem to perceive for-profit and non-profit homes as imperfect substitutes.<sup>20</sup> The entry patterns of the two types of nursing homes suggest that they operate in two different market segments. Moreover, we find a negative, albeit insignificant, correlation between the unobservable market characteristics for for-profit and non-profit homes. It is not so much the case that some local markets have strong (unobserved) demand for LTC services, regardless of the type of provider. Rather, some markets are profitable for non-profits and others for for-profit firms. This is consistent with the descriptive statistics in Table 4 that showed asymmetric market structures with many homes of one type and few of the other type to be more common than symmetric combinations.

In order to estimate the entry model consistently, we imposed an assumption on the entry sequence which generates a unique subgame perfect Nash equilibrium in all cases. In line with the predictions of the theoretical model and the historic dominance of non-profit firms in the German LTC market, we assumed that non-profits enter the market first. To check the sensitivity of the results to this assumption, we also estimate the model assuming the reverse order of entry. In this case, whenever multiple market structures are Nash equilibria, the market structure with the most for-profit homes is chosen in the likelihood function.

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<sup>19</sup>Even the null hypothesis that the total effect of having four or more non-profit firms in the market is equal to zero, that is  $\alpha_f^1 + \Delta\alpha_f^2 + \Delta\alpha_f^3 + \Delta\alpha_f^4 = 0$ , cannot be rejected.

<sup>20</sup>As mentioned before, the case of symmetric effects for both ownership types is not nested by the functional form of the profit equations (15). However, we can test a number of conditions that need to hold if the two types exert the same deterrence on each other. For example, a Wald test strongly rejects for both types the hypothesis  $H_0 : \Delta\gamma^2 = \alpha^1$ , which should hold if the two types are symmetric.

Table B.1 in the Appendix shows these estimates, which turn out to be very similar to the estimates in Table 5. It implies that the area in  $\varepsilon$ -space with multiple equilibria, i.e. where the order-of-entry assumption matters, is relatively small. This is not implausible given that the  $\alpha$  parameter estimates imply that profits of for-profit firms respond only weakly to the presence of non-profit firms. It means that in Figure 2 the horizontal thresholds  $\pi_f(0, 2)$  and  $\pi_f(1, 2)$  as well as the thresholds  $\pi_f(1, 1)$  and  $\pi_f(2, 1)$  are very close, which shrinks the areas with multiple equilibria.

## 5.2 Entry thresholds

To compare the magnitudes of the competitive effects over time and between ownership types, we construct entry threshold ratios, which summarize how the strength of competition varies with the number of active firms. They are defined as the minimum market size needed for a certain number of firms to at least break even. We find it by setting the profit equation (11) to zero, insert the parameter estimates and the means of market characteristics, and solve for  $S$ . The entry threshold for  $N_t$  own-type and  $k$  other type competitors is given by:

$$ET_t^{N_t, k} = \exp \left[ \frac{-(\bar{X}\hat{\beta}_t - \hat{\gamma}_t^{N_t} - \hat{\alpha}_t^k/N_t)}{\hat{\lambda}_t} \right] \quad \text{for } t \in \{n, f\}. \quad (17)$$

The implicit normalization of all parameters in the numerator and the denominator by the standard deviation of the equation cancels out. We therefore obtain a scale-invariant measure for the strength of competition that has the same units as the market size variable. It has an absolute interpretation and can be compared across situations.

The entry threshold ratio (ETR), the ratio of entry thresholds per-firm for the  $N^{\text{th}}$  and the  $N - 1^{\text{th}}$  firm, indicates how the entry threshold evolves with the number of firms. If stronger competition puts downward pressure on markups and successive entrants face the same fixed cost, an increase in demand is needed to compensate for the drop in variable profits. Such an adjustment would be reflected in an entry threshold ratio greater than one. It measures the percentage change in per-firm market size that is necessary to accommodate an additional firm in the market. The expectation is that the entry threshold ratio declines with entry and converges to one as markups become invariant to competition as the market approaches perfect competition.

The standard entry threshold ratio is:

$$\begin{aligned}
ETR_t^{N_t,k} &= \frac{ET_t^{N_t,k}/N_t}{ET_t^{N_t-1,k}/(N_t-1)} \\
&= \underbrace{\exp\left(\frac{\Delta\hat{\gamma}_t^{N_t}}{\hat{\lambda}_t}\right) \frac{N_t-1}{N_t}}_{ETR_t^{N_t,0}} \times \underbrace{\left[\exp\left(\frac{-\hat{\alpha}_t^k}{\hat{\lambda}_t}\right)\right]^{\frac{1}{N_t(N_t-1)}}}_{\text{Adjustment factor}}. \tag{18}
\end{aligned}$$

It can be decomposed into two factors. The first one measures the change in the per-firm entry threshold needed for an increase from  $N-1$  to  $N$  firms in the absence of any other-type competition. This is the standard ETR calculated in models with only one type of competitors. The second, adjustment factor reflects that the impact of an additional own-type competitor is diminished if  $k$  other-type competitors are already active in the market. This adjustment lies between 0 and 1 and depends on  $\alpha_k$ . It reduces the market size increase that is needed to support the  $N^{\text{th}}$  firm in the presence of  $k$  other-type competitors. Its presence in (18) is a direct consequence of the division of other-type effects by  $N_t$  in the profit equation.<sup>21</sup> The adjustment factor itself decreases with  $N_t$ , which is intuitive as we expect other-type competition to be less important with more active own-type incumbents. We also estimated a version of the model where other-type effects are divided by  $N_t^\sigma$  instead of  $N_t$ . The point estimate of  $\sigma$  is 1.38 for non-profits, but not significantly different from 1.<sup>22</sup>

We also calculate an alternative entry threshold, comparing the market size needed to support the  $N_t^{\text{th}}$  firm in the market when it faces  $k$  versus  $k-1$  other-type competitors. Own-type competition is now held constant, but greater other-type competition is still expected to increase the market size needed to break even. This comparison depends only on the  $\alpha$  parameters and boils down to

$$\frac{ET_t^{N_t,k}}{ET_t^{N_t,k-1}} = \left[\exp\left(\frac{\Delta\hat{\alpha}_t^k}{\hat{\lambda}_t}\right)\right]^{\frac{1}{N_t}}. \tag{19}$$

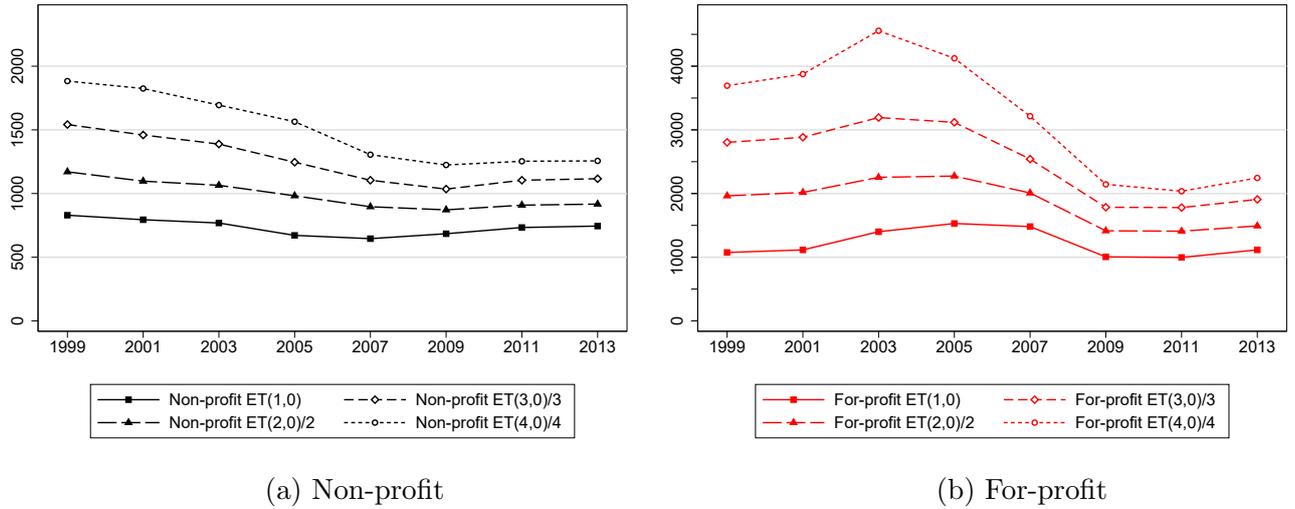
### 5.2.1 Own-type competition

We first look at the entry thresholds in markets with only one ownership type present. Tables B.2 and B.3 in the Appendix report all entry thresholds and entry threshold ratios, over time, for up to four competitors, separately for non-profit and for-profit homes. The standard errors are calculated using the delta method and most thresholds are very

<sup>21</sup>With this division, the adjustment factor vanishes and own-type entry would have the same effect on competition irrespective of the number of other-type competitors in the market.

<sup>22</sup>In the for-profit equation,  $\sigma$  is estimated to be negative, but given the low and insignificant estimates of the  $\alpha_f$  parameters, the  $\sigma$  parameter cannot really be identified here.

Figure 3: Evolution of entry thresholds in markets with no other-type competition



precisely estimated. For example,  $ETR_n^{3,0}$  and  $ETR_n^{4,0}$  are estimated at 1.22 and 1.13 for 2013; they are significantly different from each other and even the latter is significantly above zero.

Figure 3 plots the evolution of the per-firm entry thresholds over time, non-profits in the left panel and for-profit firms on the right. A first notable pattern is that the market size needed to sustain at least one firm, measured as the number of local residents aged 75 or older, is at least one third higher for for-profit monopolists. This pattern is in line with the theoretical prediction of Proposition 2, which we derived by assuming that non-profits face a lower *effective* marginal costs reflecting different preferences, charity donations or tax benefits. Alternative explanations are possible however. For-profit and non-profit firms might operate in segmented markets with fewer consumers preferring the for-profit type. Or consumers who prefer for-profit homes might have a more elastic demand that lowers the optimal markup and makes it harder for firms to cover fixed costs.

A second pattern is that monopoly entry thresholds (the solid lines) are very stable over time for both firm types, even though the coefficients from which they are calculated are estimated entirely unrestricted by year. Especially important for the discussion below is that the  $ET_f^{1,0}$  threshold needed for monopoly entry of a private firm has remained virtually unchanged, apart from a temporary increase between 2003 and 2007. It stood at 1,075 in 1999 and at 1,116 in 2013, an increase of less than 4%. It indicates that demand and costs of long-term care by for-profit firms did not change over time, or that any changes had almost exactly offsetting effects. Either way, for-profit monopolies required more or less the same market size at the start or the end of the sample period to be viable.

The dashed lines lying above the solid lines indicate that, as expected, a higher market

size per firm is needed to support additional competitors. The patterns are again very regular over time. In 2013 the average non-profit monopolist required a local market size of only 745 elderly to break even, while a duopoly of two non-profit homes was only viable if a market contained 1,834 elderly or 917 per firm. This is an increase of 23% relative to the monopoly market.<sup>23</sup> Without imposing more structure on the model it is impossible to know for certain whether the increase is because competition makes monopoly pricing no longer viable and leads to lower markups, or whether a second entrant systematically has higher fixed costs and needs to earn higher variable profit to break even. With more than 10,000 nursing homes in Germany, it is a mature market and the latter explanation seems less likely.

Recall that the number of active firms increased by one third over the sample period and that entry was biased towards for-profit firms. Figure 3 shows that the thresholds reflecting break-even conditions in markets with several competitors decline for a number of years, and then remain virtually unchanged in the last four years of the sample period. The decline is more pronounced for for-profit firms and occurs later for them. This pattern is consistent with an exogenous change that makes it easier to support more firms in the same market. But it is also consistent with additional entry changing the way firms compete, in particular firms finding a way to accommodate more competitors while sustaining variable profits.<sup>24</sup>

Figure 4 shows the ETRs, again for non-profits on the left and for-profits on the right, for two years and for the average pattern over the entire period. The statistic of 1.23, comparing the market size needed to support a non-profit duopoly versus a monopoly in 2013, now appears as the first number on the solid black line in the left panel. The next two statistics on the same line—1.22 and 1.13—are for the corresponding ratios comparing the relative market sizes needed to support three versus two firms, and four versus three firms. All three numbers are above one, indicating that firms need more potential customers to be viable in markets with more competitors.

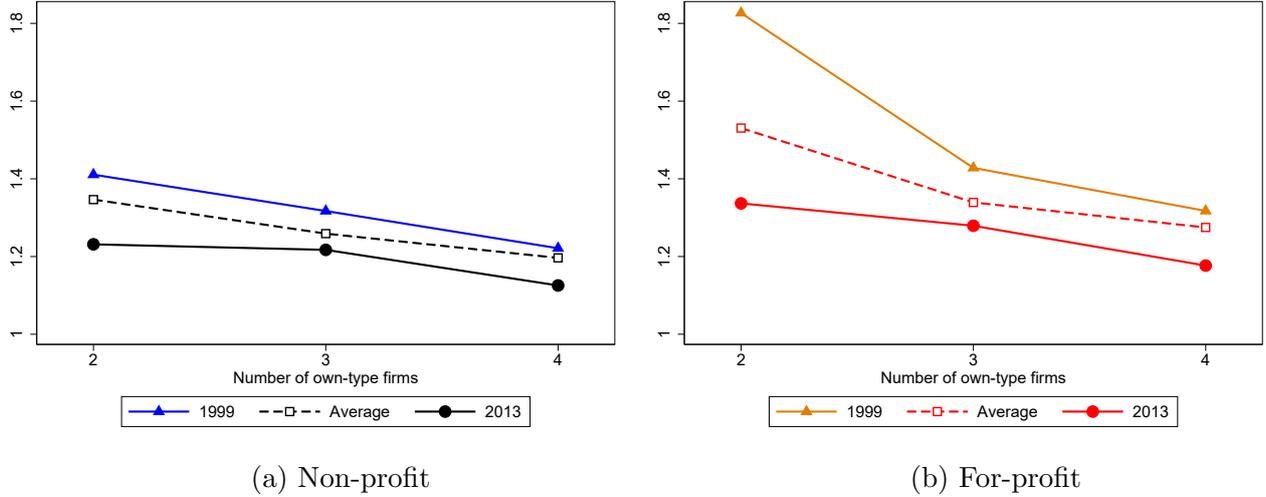
Even with four or more competitors, the market is still not perfectly competitive as the per-firm entry threshold still rises with entry. At the same time, the rate of increase in the entry threshold is lower for successive entrants as the four-versus-three ratio is significantly below the three-versus-two ratio. Note that the lack of a decrease from two to three firms cannot be interpreted as no change in the strength of competition. Grant et al. (2019) shows that  $ETR^2$  is special, and only from  $ETR^3$  onwards do standard oligopoly

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<sup>23</sup>Note that it implies an increase in the required total market size of 146% (1834/745): 100% to support a second firm if pricing and fixed costs were unchanged, and an extra increase of 23% per firm to account for changes in markups or fixed costs.

<sup>24</sup>One exogenous change is an increased fraction of very old residents within the group of 75+ year olds that define our market size. It would lower the ETs, but does not explain the more pronounced decline for for-profit than non-profit firms.

Figure 4: Entry thresholds ratios in markets with no other-type competition



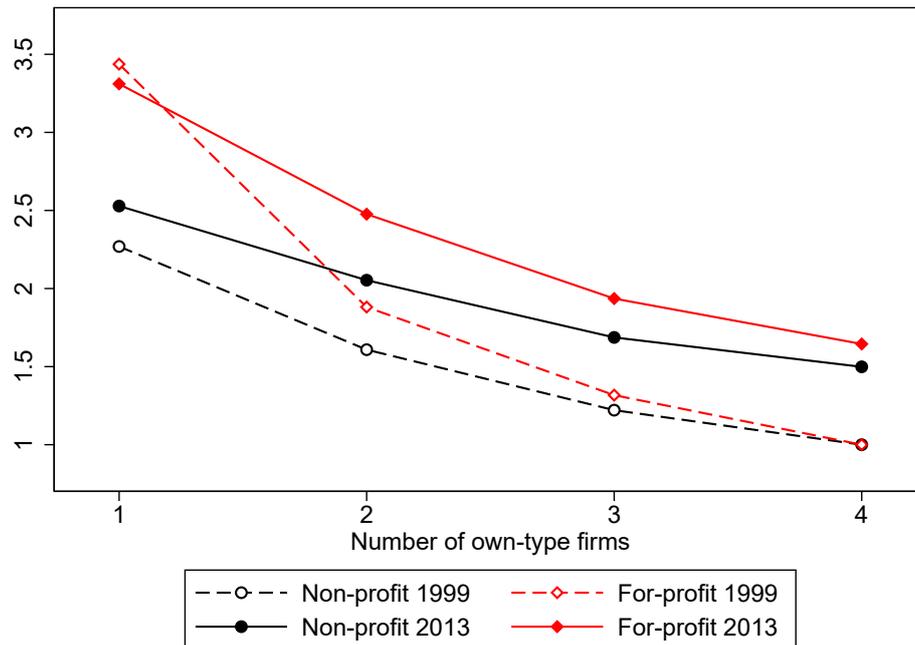
models predict a convexly declining ratio and a proportional relationship between the change in competitiveness and the decline in the ETR.

Because the per-firm entry thresholds decline more strongly over time for market structures with more active firms, the ETRs shift down between 1999 and 2013. For non-profit firms the change is minor and the three lines in Figure 4 are relatively similar. The market size needed to support a non-profit monopolist ( $ET_n^{1,0}$ ) declined by 10%, which reflected a change in preferences or costs. In contrast, the decline in  $ETR_n^2$  by 13%, from 1.41 to 1.23, indicates that a smaller market expansion is needed to accommodate the duopoly entrant in 2013 than in 1999. The next two ETRs decline by a similar amount. As a result, the entire ETR-line has shifted down, even though its slope has remained similar. Competition between successive non-profit entrants has diminished somewhat, but the softening of competition is relatively similar in markets with two, three or four competitors.

The ETRs of for-profit firms showed a notably different pattern in 1999: they were much higher and declined much more rapidly with the number of active firms. For-profit duopolists needed a per-firm market that was 83% larger than for a monopoly. The ratio was lower for the third and fourth entrant, but even the last ETR that we can estimate is still 1.32. It means that the market size per firm needs to be 32% higher to sustain four rather than three for-profit firms. The additional competition provided even by this fourth entrants is sizeable. It implies an absolute market increase (not per-firm) of 76% over the size needed to support three firms.

The fact that ETRs are higher for for-profit firms than for non-profit firms (especially for the duopoly case) is surprising given what we would expect based on Proposition 2. However, by 2013 the pattern for for-profit firms had converged almost entirely to

Figure 5: Normalized entry thresholds ratios for both ownership types



*Notes:* Shows  $(ET_t^{4,0}/4)$  for 1999 divided by the year-specific  $(ET_t^{N_t,0}/N_t)$ . It is the inverse ETR normalizing each per-firm entry threshold by the corresponding value for a market structure with 4 competitors of the same ownership type in 1999.

the pattern of non-profit firms. Entry thresholds at the end of the sample period are systematically lower than at the start, except for the monopoly case. This shifts the entire ETR-line down, as was the case for non-profits. Because the decline for for-profit firms is strongly increasing in the number of competitors, the ETR-line becomes much flatter over time. The link between the number of active firms and the strength of competition seems to be diminished in recent years. The  $ETR_f^{4,0}$  ratio is still larger than one, suggesting that entry strengthens competition, but this effect is now comparable to that for non-profits and significantly lower than in 1999.

In Figure 5 we compare the patterns for non-profit and for-profit firms directly. Rather than compare successive  $N - 1$  to  $N$  entry thresholds, we normalize all thresholds by the market size needed to support four or more firms, which is the closest we can get to a perfectly competitive benchmark. We normalize separately by ownership type as we cannot rule out that the absolute magnitudes of their entry thresholds differ due to demand or cost heterogeneity. Because entry thresholds for either type of monopolists are almost constant over time, which suggests demand and cost primitives are relatively stable, we normalize by the  $ET_t^{4,0}$  value for the same year, i.e. 1999.

The slope of the dashed lines indicates how much larger the market needs to be to support additional competitors. In 1999, the per-firm market size needed to support a monopoly non-profit firm was 2.3 times smaller than the market size needed to support

one of four non-profit firms. In the case of for-profit firms, the market needed to be even 3.5 times larger. If we exclude fixed cost heterogeneity as an explanation, this means that in 1999 within-type competition was a lot stronger for for-profit than for non-profit firms.

The solid lines for 2013 are a lot more similar across the two firm types. The ratios for monopolist became more similar: declining slightly for for-profit firms, from 3.5 to 3.3, and increasing for non-profit firms, from 2.3 to 2.5. On the right side of the graph, the market size needed to support four firms declined for both ownership types, by a factor of 1.6 and 1.5, respectively. A market approximately one third smaller already suffices to support four firms in 2013 relative to the 1999 situation.

An exacerbating factor is that markets are top-coded at four, which in some cases means five or even six active firms. Given that the German LTC market experienced strong entry over the sample period, top-coding affects more markets in 2013 than in 1999. As a result, the number of firms used to convert the total market size into a per-firm measure is likely to be biased down and the actual per-firm threshold biased up in 2013. Correcting this would raise the gap with values for 1999 (which are normalized at 1) even more and lead to a flatter slope of the normalized-ETR curve.

The flattening of the slopes from 1999 to 2013 implies that the extra market size needed to support additional firms has declined over time. Several explanations are possible for this pattern. One possibility is that firm entry strengthens market competition to a lesser extent than before, especially for for-profit firms. Firms might simply have found a way to coexist with more competitors without competing down markups. This interpretation requires that relative fixed costs for successive entrants have the same pattern over time. The constant market size needed to sustain a monopolist suggests it is plausible that demand and cost primitives have remained similar.

The lower ETRs for non-profits does not necessarily imply that they compete less intensely than for-profit firms. ETRs are silent on the level of competition, they only inform us how the strength of competition changes with the number of active firms. The fact that the slopes of the normalized-ETRs for both ownership types become more similar over time implies that their behavior is converging, in line with the convergence in observable characteristics we documented earlier. Non-profit firms have on average been around longer and the less steep pattern, especially early on, could indicate they already found ways to coexist in 1999.

An alternative explanation could be that over time firms have differentiated their offerings. By appealing to different types of consumers, they compete less directly and can maintain higher markups. Such a strategy can also increase the total market by convincing more potential clients to consider moving into a nursing home, as in Schaumans

Table 6: Effect of other-type competition on entry thresholds

Increase in $ET_n$ with one additional for-profit firm				
	$k = 1$	$k = 2$	$k = 3$	$k \geq 4$
$ET_n^{1,k} / ET_n^{1,k-1}$	1.31	1.33	1.02	1.33
$ET_n^{2,k} / ET_n^{2,k-1}$	1.15	1.16	1.01	1.15
$ET_n^{3,k} / ET_n^{3,k-1}$	1.09	1.10	1.01	1.10
$ET_n^{4,k} / ET_n^{4,k-1}$	1.07	1.07	1.01	1.07

Increase in $ET_f$ with one additional non-profit firm				
	$k = 1$	$k = 2$	$k = 3$	$k \geq 4$
$ET_f^{1,k} / ET_f^{1,k-1}$	1.02	1.11	1.08	1.19
$ET_f^{2,k} / ET_f^{2,k-1}$	1.01	1.05	1.04	1.09
$ET_f^{3,k} / ET_f^{3,k-1}$	1.01	1.03	1.03	1.06
$ET_f^{4,k} / ET_f^{4,k-1}$	1.01	1.03	1.02	1.05

*Notes:* The non-profit and for-profit entry thresholds  $ET_n^{N_n,k}$  and  $ET_f^{N_f,k}$  are defined as in equation (17) with  $N_n$  and  $N_f$  the number of own-type non-profit or for-profit firms and  $k$  the number of other-type competitors.

and Verboven (2015). The flatter slope in the ETRs of non-profits would then suggest they are more successful with this strategy.

We can not rule out that over time demand evolved and people have become less sceptical about for-profit entities providing LTC services. If gradually more elderly consider for-profit home options, their entry threshold would also decline. But recall that we do not observe a decline for the monopoly threshold. Given that the difference between the 1999 and 2013 normalized-ETRs increases in the number of active firms, it certainly appears as if the nature of competition has changed.

### 5.2.2 Other-type competition

The point estimates of the  $\alpha$  parameters in the profit equation of non-profit firms indicate that the presence of for-profit competitors also affects their profitability. To assess the magnitude of this effect, the alternative ETR in equation (19) shows the increase in market size needed to support the same number of own-type firms in markets with one or more other-type competitors. The top panel of Table 6 shows the results for various numbers of non-profit firms (in rows).

Naturally, the increase is largest for the first (monopoly) non-profit, shown in the first row. The estimate of 1.31 indicates that the entry threshold for a non-profit monopolist is 31% higher in the presence of one for-profit incumbent compared to a market that is

entirely unserved. While this ratio is higher than the 1.23 ETR in Figure 4, it has a different interpretation because it is not calculated per firm. A monopolist non-profit needs a 31% larger market before it can enter, but the market then contains two firms rather than one. The 1.23 per-firm ETR corresponds to an absolute market size increase of 146% for the market to support two rather than one non-profit firm.

Subsequent rows of Table 6 show the corresponding increases in entry thresholds due to for-profit competition when additional non-profits are already active. As they provide strong within-type competition, the necessary market size is already elevated and the presence of for-profit competitors is less important. The division of the  $\alpha$  coefficients in the profit equation by  $N$  guarantees a declining effect, imposing that the fraction in the second row equals the square root of the fraction in the first row, while the fraction in the third row is the third root of the first value, etc.<sup>25</sup>

The relative effects for various number of other-type competitors  $k$  are estimated freely and shown in the columns. We expect these numbers to decline with  $k$ , as the marginal competitor should be less important, but this is not imposed. The estimates are surprisingly constant. The entry threshold increases by another third if there is a second for-profit, by only 2% for the third for-profit, and by another 33% if four or more for-profit homes are present. To compare the additional market size needed for a market with four or more for-profit competitors compared to none, we simply multiply the four pairwise ratios to find an overall ratio of 2.36 or an increase in 136% in the required market.

The parameter estimates in Table 5 indicate only insignificant effects of non-profit competition on the profits of for-profit nursing homes. The bottom panel of Table 6 shows the implied magnitude of those effects. The increase in the required market size if a for-profit firm faces an additional non-profit competitor is much smaller than it was for non-profit firms. Note, however, that this increase is applied to a higher baseline as for-profit monopolists already require a larger market.<sup>26</sup>

Table 5 only shows the effects for 2013, the last year of the sample. In Figure 6 we plot the effects corresponding to the first row, i.e. on a monopolist entry threshold, for both firm types in the first and last year of the sample. We plot the total effect on the necessary market size for various numbers of other-type competitors, i.e., the number for  $k = 2$  multiplies the ratios in the first two columns of Table 6.

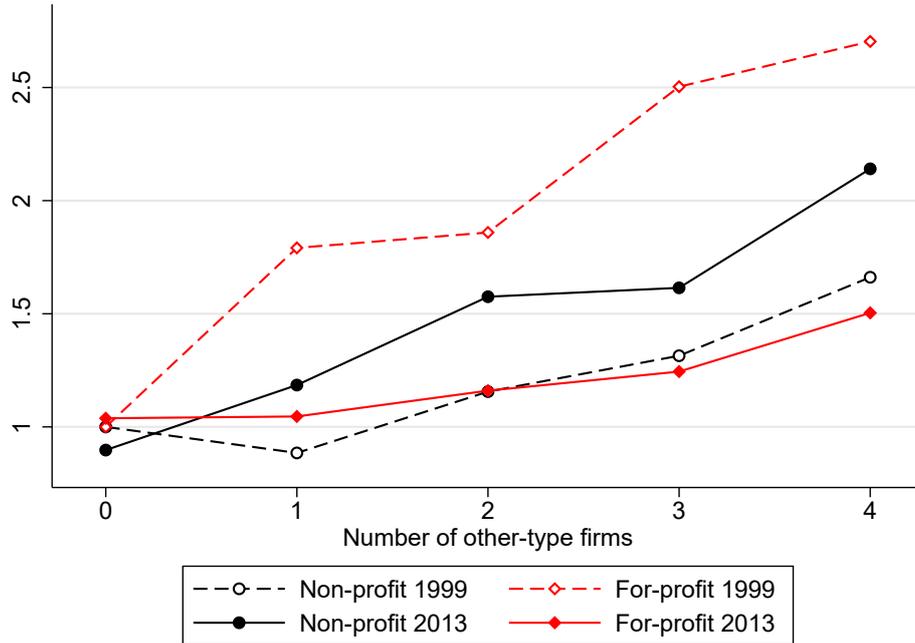
In 1999 (dashed lines), the relative effects were reversed. For-profit firms were affected

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<sup>25</sup>As discussed before, dividing by  $N^\sigma$  instead, we find  $\hat{\sigma} = 1.38$ , but not significantly different from 1.

<sup>26</sup>For example, the cumulative effect of facing four other-type competitors is approximately +136% for non-profits (multiplying the four ratios and subtracting one), but only 46% for for-profits. Given that the baseline market is only 745 for a non-profit and 1,116 for a for-profit firm, the effect in number of consumers is more similar: +1,013 for non-profits and +513 for for-profits.

Figure 6: Evolution of the other-type competitive effects on a monopolist's entry threshold



Notes: Shows  $ET_t^{1,k}/ET_t^{1,0}$ , the increase in the entry threshold for a monopolist of either ownership type for increasing numbers of other-type competitors normalized separately for each ownership type by the 1999 threshold for a monopolist facing no other-type competition.

much more strongly by non-profit firms. The difference was especially pronounced for the first other-type competitor. The patterns changed quite substantially in the following years and by 2013 both types of homes are affected more similarly by other-type competition. While non-profit firms are affected the most by the first for-profit incumbent, as discussed above, their entry threshold in entirely unserved markets was 10% lower than in 1999. For-profit firms require a larger baseline market to enter, even 4% higher than in 1999, and it increases more slowly, but not negligibly, with the strength of non-profit competition. In sum, the effects of other-type competition on a monopolist's entry threshold (normalized by the 1999 baseline level), have become rather similar for the two firm types. It has diminished a lot for for-profit homes, but strengthened for non-profit homes.

While we expected diminishing effects of additional other-type competition, the patterns in Figure 6 are slightly convex. This might be related to the dual function of other-type entry highlighted in Toivanen and Waterson (2005) who study the interaction of *McDonalds* and *Burger King* in the U.K. fast food market. On the one hand, the presence of another competitor deters entry as it takes away demand. On the other hand, the presence of a successful competitor signals relatively strong demand for fast food in a local market. The existing firm might be reluctant to open a second establishment due to cannibalization, but a rival firm ignores this and could enter more quickly. With

additional entry, the signaling effect peters out and only the competitive effect remains.

Our findings with respect to other-type competition are not in line with the model of Lakdawalla and Philipson (2006). Assuming homogenous goods, they predict that if both types are active, the supply of non-profit firms necessarily has to be exogenously restricted. For-profit firms are the marginal providers and they alone adjust to changed market circumstances. In contrast, our results indicate that the presence of for-profit firms deters non-profit entry to a greater extent than in the reverse case. Moreover, the large difference in the  $\gamma$  and  $\alpha$  estimates suggest that non-profit and for-profit LTC homes are not perfect substitutes.

We previously speculated already that for-profits could be efficient competitors, but that consumers could initially be apprehensive to buy LTC services from them. Over time, as more people have experience with for-profit homes, the fraction of potential customers that considers the for-profit option might increase. This could rationalize the flattening of the slope of their ETR-line in Figure 5, but it could also rationalize that over time non-profit firms pay them increasing attention. Some for-profit homes target the high-end segment and compete only indirectly with many non-profit homes. The estimates indicate that for-profit firms increasingly target markets with low-income consumers and consumers on social assistance, bringing them in direct competition with non-profits.

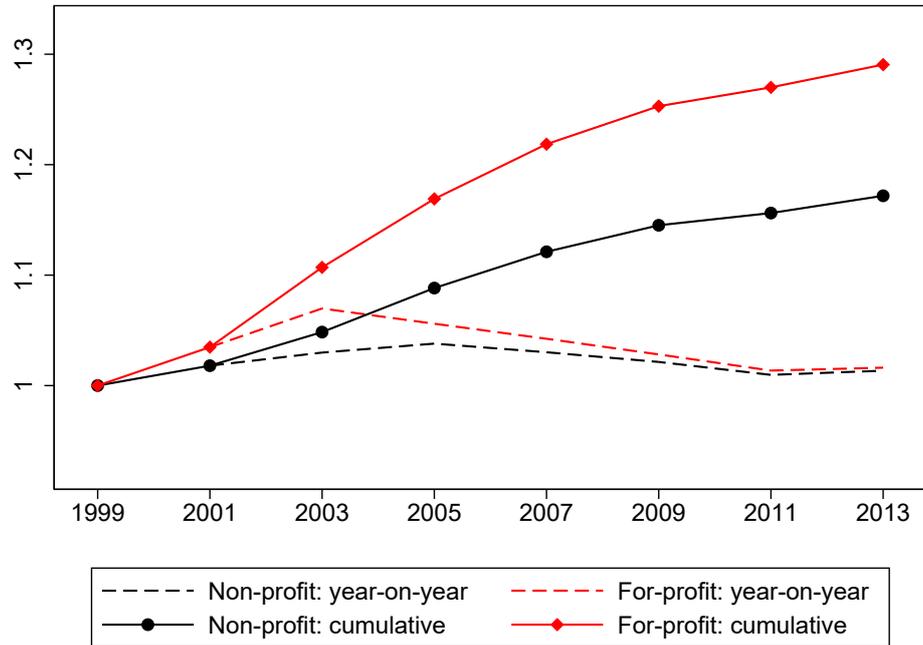
### 5.2.3 Cumulative effect of historical entry

Figures 4 to 6 illustrate the magnitude of own and other-type competition in isolation. In practice, both effects interact, as captured by the adjustment factor in equation (18). The own-type ETRs of Figures 4 and 5 need to be divided by the (cumulative) other-type effects of Figure 6. Additional own-type entry has a smaller impact on mark-ups, and thus also on the per-firm entry thresholds, if there are already other-type competitors present.

The change in competition depends on the interaction of the two effects, but also on the actual changes in market structures that occurred in the different local markets. The negative point estimates on the competitive effects in both profit equations guarantee that ETRs are above unity if the number of competitors increases. To assess the cumulative impact of the actually observed entry over the sample period, we summarize its effect as follows.

For each market we calculate the ratio of the entry thresholds for years  $t$  and  $t - 2$  evaluated at the observed number of firms in the two years, but using the parameter estimates for year  $t$  in both cases. If the market structure did not change, this ratio equals one. In markets with more active firms in year  $t$ , the ratio will be above one and for markets with fewer firms the ratio is below one. The average of these ratios over all

Figure 7: Evolution of the entry thresholds of marginal active firms



Notes: The year-on-year statistics measure the average change in ET from  $t - 2$  to  $t$  across all markets that is solely due to a change in the number of active firms (using the point estimates for the competitive effects in the profit function for year  $t$  in numerator and denominator).

markets captures the average increase in entry thresholds in the country due to increased competition. In Figure 7 we show both the year-on-year changes and the cumulative effects, separately for both ownership types.

The 1.29 statistic for for-profit firms in 2013 implies that the necessary market size for the marginal for-profit firm to be viable was on average 29% larger in 2013 compared to 1999. The corresponding increase for non-profit firms is 17%. These estimates depend both on the changes in the point estimates of the competitive effects in the profit equation and the change in the actual number of competitors in each market. Given the dominance of own-type effects and the larger increase in the number of for-profit firms, the relative size of the effects is intuitive. Under the assumption that fixed entry costs did not change over time, these increases correspond to reductions in variable profits of similar magnitudes.

### 5.3 Policy and market growth simulations

We now use the estimated model to predict how the supply of LTC services will evolve under the forecasted growth in market size and in response to three proposed policy changes. We simulate new equilibrium market structures under each scenario, fixing the parameters at the estimated values for 2013 and changing some of the explanatory

Table 7: Simulated distribution of market configurations for 2013

		Number of FPs					Total
		0	1	2	3	$\geq 4$	
Number of NPs	0	198.8	130.8	81.1	35.8	56.2	502.6
	1	264.2	181.5	87.4	41.8	47.8	622.7
	2	155.7	128.4	72.1	39.5	55.7	451.4
	3	68.1	62.0	37.7	21.7	32.6	222.2
	$\geq 4$	73.1	65.6	45.6	26.8	44.2	255.2
Total		759.84	568.3	323.8	165.6	236.4	2054

variables. We are especially interested in markets that remain unserved, lightly served, or served only by one type of firm.

As a benchmark, we first simulate the market equilibria for 2013 using the observed values. For each market we draw two errors  $(\varepsilon_n, \varepsilon_f)$  from a bivariate standard normal distribution. Combining them with the parameter estimates from Table 5, we can calculate for each market the profits of non-profit and for-profit firms in all possible market structures and find all Nash equilibria where profits satisfy the entry conditions in (12). In markets with multiple Nash equilibria, we pick the one with the most non-profits. We perform this simulation one hundred times and report the average number of times that each market configuration occurs in Table 7. These simulated frequencies can be considered as the fitted values of the estimated model and most are very close to the actual frequencies reported in Table 4.

The first column in Table 8 contains market penetration indicators in the benchmark situation. There are a total of 5,871 homes, 3,213 non-profits and 2,659 for-profits.<sup>27</sup> Out of a total of 2,054 markets, 185 or 9.0% are not served by any ownership type (non-profit, for-profit or public). Only counting non-profit and for-profit homes, in panel B, 9.7% of markets are not served and an additional 1.4% is lightly served with at least one home, but fewer than one per 1000 people over the age of 75. 42% of markets are served by only one of the two ownership types. Given that both types seem to cater to different market segments, a lack of choice may also reduce consumer welfare. The bottom panel of Table 8 shows the market penetration statistics—number of homes and fractions of unserved markets—for markets that are of extra relevance to policy makers. These are markets in the East of Germany, rural or low-income markets (lowest quartiles by population density or by income), and markets with a high share of elderly (highest

<sup>27</sup>Statistics on the total number of homes omit public homes, but we take them into account to determine whether a market is not served at all. We assign four homes to all market structures in the ‘four or more firms’ category, which will underestimate changes in the number of nursing homes in those markets.

old-age dependency quartile).

The results in column (2) show simulated changes in market penetration when we replace all explanatory variables in the profit equations with their predicted values for 2023, 10 years after the end of the sample period. In particular, the population over 75 is predicted to increase by 14%,<sup>28</sup> while the levels of the other market characteristics are extrapolated using their growth rates over the preceding decade. This implies the following evolutions: a 10% increase in the share of elderly receiving old-age social assistance benefits, an 8.5% increase in the number of doctors per inhabitants, a 2% decrease in population density (recall that larger cities are omitted from the sample), and an 8% increase in real household income.

With these changes, the total number of nursing homes is expected to increase by 11.1%, but the increase in for-profit homes is 3 percentage points higher than for non-profit homes. Entry is most prevalent in markets with a population just below the entry threshold. In particular, we see the largest relative increases in the number of homes in lightly served markets (17% increase) and low-income markets (14.1% increase). The number of markets that is not served at all goes down by almost one quarter. This decline is even stronger in the East and in low-income markets.

We now simulate the effects of three proposed policy changes. Column (3) contains the simulated changes in market penetration when all remaining public homes are closed. Over the last decades, public involvement in the LTC market has continuously declined and many public homes have been privatized or closed down. What does our model predict if the remaining 308 public homes (approximately 5% of the combined non-profit and for-profit capacity) were to be removed from the market? This supply reduction would only be partly compensated by entry of non-profit and for-profit homes which numbers increase by 3.8% and 2.5% respectively. Non-profits are most responsive. This is in line with the higher estimated coefficient on the  $N_{public}$  variable in their profit equation and it is not implausible that public nursing homes are more similar to private non-profit than to for-profit homes. The results in the first line of panel B illustrate instances where markets that are only served by a public home initially experience entry by a private home once the public home closes. The 0.4 percentage points reduction in markets unserved by private homes corresponds to 8 of the 14 markets with only a public home experiencing private entry.

Current tax policy is sometimes criticized because it favors non-profit homes by exempting them from income tax and thus distorts market competition. Abolishing this exemption outright is unrealistic, as it would greatly reduce the number of homes. Instead, we consider a budget-neutral policy change that redistributes the total amount

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<sup>28</sup>Statistisches Bundesamt (Destatis), accessed on 12.03.2019

Table 8: Changes in market penetration for a number of policy changes and market growth scenarios

	Benchmark (1)	Predicted growth (2)	No Public <sup>1</sup> (3)	Redistribution tax exemptions (4)	Single room policy (5)
<b>All markets (2054)</b>					
Total no. of nursing homes	5871	+11.1%	+3.2%	-3.1%	-20.5%
No. of non-profits	3213	+9.8%	+3.8%	-17.3%	-17.3%
No. of for-profits	2659	+12.6%	+2.5%	+14.0%	-24.3%
Unserved markets	185	-24.0%	+3.8%	+11.3%	+52.7%
Markets with only non-profits	561	-9.3%	-0.1%	-24.4%	+19.4%
Markets with only for-profits	304	-5.5%	-3.8%	+47.5%	+7.1%
<b>By type of market</b>					
<b>A. Total number of nursing homes (<math>n</math> or <math>f</math>)</b>					
Unserved markets (185 markets)	0	+44	+0	+17	+0
Lightly served <sup>2</sup> (545)	1278	+17.1%	+4.0%	+0.1%	-18.6%
East (496)	1257	+14.1%	+2.9%	-3.9%	-21.0%
Rural (509)	1264	+11.7%	+2.7%	-3.3%	-22.9%
Low income (513)	1347	+14.1%	+2.8%	-3.6%	-20.7%
High elderly share (493)	1420	+11.4%	+2.6%	-3.2%	-19.8%
<b>B. Fraction of markets not served (ignoring public homes)<sup>3</sup></b>					
Unserved markets	9.7%	-2.3	-0.4	+1.1	+5.5
Lightly served	1.4%	-0.5	-0.9	+2.8	+8.7
East	11.1%	-3.3	-0.3	+2.0	+6.5
Rural	11.5%	-2.6	-0.3	+1.4	+7.1
Low income	11.1%	-3.2	-0.3	+1.8	+6.2
High elderly share	9.7%	-2.5	-0.2	+1.3	+5.0

<sup>1</sup> There are on average 0.15 public homes per market or approximately 5% of the total number of LTC homes.

<sup>2</sup> Lightly served markets contain at least one home and fewer than one home for every 1000 people over the age of 75.

<sup>3</sup> Fraction of markets not served by non-profit or for-profit homes in (1) and percentage point changes in (2)-(6).

currently ‘spent’ on tax exemptions among all active homes, irrespective of ownership type. We accomplish this by covering a fixed share of the fixed costs of each home by a public subsidy. The specification of profits in equation (15) amounts to a multiplicative error term, such that the ratio of variable profits to fixed costs is  $\ln[\pi_t(N_n, N_f)/F_t] = X\beta_t - \gamma_t^{N_t} - \alpha_t^{N-t}/N_t + \epsilon$ . A tax exemption proportional to variable profits or a subsidy proportional to fixed cost both enter the model as a shift in the intercept of the latent profit equation. Through trial and error, we found that abolishing the non-profit tax exemption and replacing it with a uniform subsidy equal to 16.25% of fixed costs would lead to a new, budget-neutral equilibrium.<sup>29</sup>

Results in column (4) show that total market penetration declines by 3.1% in this new tax regime. Non-profit exit exceeds for-profit entry because subsidies are now more likely to go to inframarginal firms and because non-profits are more sensitive to for-profit competition than vice versa. The changes in panels A and B indicate that this policy,

<sup>29</sup>Specifically, the replacement of the 30% tax exemption for non-profits by a 16.25% subsidy is captured by multiplying their fixed costs by the ratio  $(1-0.1625)/(1-0.3)$ , which translates into a new intercept  $\gamma_n^1$  that is lowered by  $\ln(0.8375/0.7) * \lambda_n$ . The fixed costs of for-profit firms are 16.25% lower, which raises the intercept  $\gamma_f^1$  in their profit equation by  $-\ln(1 - 0.1625) * \lambda_f$ .

even though it is budget neutral, leads to a decrease in the number of homes and thus an increase in the share of unserved markets and this change is especially pronounced in the more vulnerable markets. The current bias towards non-profit homes does seem to have desirable distributional effects across markets. Note that the predicted decline in church membership is likely to have similar distributional effects as this tax policy simulation. Existing non-profit homes also benefit from explicit subsidies or charitable donations, especially from the Catholic church. This source of funding is also predicted to decline strongly in the near future.

Finally, we simulate how the LTC supply will adjust to the introduction of a policy mandate that at least 95% of rooms in each nursing home must be single-person rooms. Even though consumers consider the share of single rooms as the most desirable characteristic of a home (Calkins and Cassella, 2007), this share has increased by only one percentage point per year since the beginning of our sample period (see Table 2). It suggests that they are very costly. Two German states have already introduced requirements on the minimum share of single rooms, sparking concerns on the effects on LTC accessibility (Herr and Saric, 2016). Converting double rooms into single rooms would decrease the ratio of variable profits to fixed costs, by requiring investments to convert rooms or by lowering variable profits per room.

Evidently, the single-room mandate will have a larger effect on facilities that currently have a low share of single rooms. We observe this ratio only at the market level, but separately by ownership type. We simulate an increase in fixed costs (which can also be interpreted as a decrease in variable profits) that varies with the average share of single rooms by market-type combination. We assume that the percentage increase in fixed costs is one half of the fraction of rooms that is affected. By doing this, we take an intermediate stance between the two extremes of either incurring zero costs (for example, because there is spare capacity) and of incurring fixed costs equal to the share of single rooms (because for each double room, one additional single room has to be built). For example, when on average 85% of rooms in non-profit homes in a specific market are already single-person, we assume that increasing this share to 95% will entail a 5% increase in fixed costs.<sup>30</sup>

The results, reported in column (5), indicate that a sudden implementation of the single room mandate would drive many nursing homes out of the market. Even with a relatively conservative assumption about the decrease in the ratio of variable profits to fixed costs—we assume that only half of the total fixed costs (or variable profits, respectively) are affected by the mandate—would make 20.5 percent of current homes no

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<sup>30</sup>Recall that the latent profit equation – without the  $\ln S$  term – is proportional to  $\ln(\pi_t/F_t)$  and denote the share of rooms affected by  $x_t = (0.95 - \text{share single rooms for type } t)$ . Raising the fixed costs by one half of  $x_t$ , corresponds to changing the intercept in the profit equation by  $-\ln(1 + x_t/2)$ . To make the relationship between the share of single rooms and fixed cost comparable for the two ownership types,  $1 + x_f/2$  is normalized by  $\lambda_f/\lambda_n$ .

longer viable. Especially for-profit homes, which currently tend to have a lower proportion of single rooms, would face large transition costs and high exit rates. Panels A and B show that since rural markets and markets in the East currently have lower shares of single rooms, they would be especially negatively affected by such a policy.

## 6 Conclusion

We have analyzed competition between non-profit and for-profit homes in the German long-term care market. The entry patterns of the two types indicate that they operate as if in two different market segments. We estimate a strong negative impact of own-type competition on entry, but a much smaller effect of other-type competition. It suggests that consumers perceive for-profit and non-profit homes as imperfect substitutes and that entry is deterred asymmetrically between different ownership types.

Over time, the behavior of the two types of firms converged, which mirrors a similar convergence in observable characteristics. In 1999, the entry threshold ratios of for-profit firms declined strongly with the number of own-type competitors. This is consistent with increased competition and lower variable profits in markets with more active firms. For non-profit firms the ratios also declined with the number of active firms, but the pattern was much less pronounced. By 2013, the entry threshold ratios had become smaller, especially in markets with only a few competitors and especially for for-profit firms. The presence of own-type incumbents is gradually less of an entry deterrent and the deterring effect became similar for both ownership types.

The nature of competition between types also converged. Initially, non-profit entrants ignored for-profit incumbents almost entirely, but by 2013 that was no longer the case. Markets with for-profit incumbents needed to be substantially larger to sustain the first non-profit entrant compared to markets without for-profit incumbents. For-profit entry witnessed the reverse pattern. Initially it was very sensitive to the presence of non-profit competitors, but this sensitivity diminished over the years, in line with the diminished sensitivity to own-type competition.

Even though the entry behavior indicates that in later years a given number of active firms has a diminished effect on competition, the number of active firms has increased a lot. We find that overall the market environment that the marginal firm faces has become a lot more competitive.

Our analysis has ignored one new form of competition that has gained relevance in recent years. An increasing number of homes specialize in short-term rooms where residents stay for only a few months, for example to recover after a hospital procedure. We dropped homes with a majority of short-term rooms from the sample, which constituted

relatively few observations up to 2013. This segment has been gaining importance and such homes increasingly compete with the long-term care homes studied here. Given that for-profit firms dominate in the short-term segment, it would be interesting to study in future work whether the for-profit homes in our sample are more sensitive to short-term, for-profit competitors than to long-term, non-profit homes.

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# Appendix

## A Oligopoly model with competition between two firm types

### A.1 Objective functions for non-profit and for-profit firms

In this section we derive an expression for the objective functions of a non-profit and for-profit firm as a function of the model parameters and the number of competitors in the market. Consider an oligopoly model with quantity competition between for-profit and non-profit firms that are symmetric within each type. Let  $q_f$  and  $q_n$  denote the quantities set by for-profit firm  $f$  and non-profit firm  $n$ ,  $Q^F$  and  $Q^N$  be the total quantities produced by each type and  $S$  the exogenous market size. All firms of the same type face the same demand and cost functions. Type-specific parameters and market-level variables are superscripted  $F$  for the for-profit and  $N$  for the non-profit firms. The linear demand functions of a representative consumer for both types of goods are:

$$p^F = a - b^F \frac{Q^F}{S} - d^F \frac{Q^N}{S} \quad (\text{A.1})$$

$$p^N = a - b^N \frac{Q^N}{S} - d^N \frac{Q^F}{S} \quad (\text{A.2})$$

For-profit and non-profit firms differ in their objective functions. The for-profits straightforwardly maximize profit with respect to quantity, taking into account the strategic quantity response by own-type and other-type competitors. Substituting the linear demand in the objective function, differentiating with respect to  $q_f$ , and assuming that own-type firms are symmetric ( $\sum q_{-f} = (n-1)q_f$ ) gives the best response function for  $q_f$  with respect to  $\sum q_n$ :

$$\begin{aligned} \Pi_f &= (p^F - c^F)q_f - F^F \\ \Pi_f &= (a - b^F \frac{(q_f + \sum q_{-f})}{S} - d^F \frac{\sum q_n}{S} - c^F)q_f - F^F \end{aligned} \quad (\text{A.3})$$

$$\begin{aligned} \frac{\partial \Pi_f}{\partial q_f} &= a - c^F - 2\frac{b^F}{S}q_f - \frac{b^F}{S}\sum q_{-f} - d^F \frac{\sum q_n}{S} = 0 \\ q_f &= \frac{S}{b^F(n^F + 1)}(a - c^F - d^F \frac{\sum q_n}{S}) \end{aligned} \quad (\text{A.4})$$

For the objective function of a non-profit firm we follow Lakdawalla and Philipson (2006) and assume that a non-profit maximizes a combination of profit and output. The weight attached to output is captured by ‘‘altruism’’ parameter  $\delta$ . Following the same steps as before gives the best response function of  $q_n$  with respect to  $\sum q_f$ :

$$\begin{aligned} W_n &= (p^N - c^N)q_f - F^N + \delta q_n \\ W_n &= (a - b^N \frac{q_n + \sum q_{-n}}{S} - d^N \frac{\sum q_f}{S} - c^N)q_f - F^N + \delta q_n \end{aligned} \quad (\text{A.5})$$

$$\begin{aligned}\frac{\partial W_n}{\partial q_n} &= (a - c^N + \delta - 2\frac{b^N}{S}q_n - \frac{b^N}{S}\sum q_{-n} - d^N\frac{\sum q_f}{S}) = 0 \\ q_n &= \frac{S}{b^N(n^N + 1)}(a - c^N + \delta - d^N\frac{\sum q_f}{S})\end{aligned}\quad (\text{A.6})$$

We exploit the symmetry within firm types,  $\sum q_f = n^F q_f$  and  $\sum q_n = n^N q_n$ , and solve the system of two best response function (A.4) and (A.6). It leads to expressions for the optimal quantities for non-profits  $q_n^*$  and for-profits  $q_f^*$  as a function of only the demand and cost parameters and the number of competitors of both type:

$$q_n^* = \frac{S((a - c^N + \delta)b^F(n^F + 1) - d^N n^F(a - c^F))}{b^N b^F(n^N + 1)(n^F + 1) - d^N d^F n^F n^N} \quad (\text{A.7})$$

$$q_f^* = \frac{S((a - c^F)b^N(n^N + 1) - d^F n^N(a - c^N + \delta))}{b^N b^F(n^N + 1)(n^F + 1) - d^N d^F n^F n^N}. \quad (\text{A.8})$$

Substituting these optimal quantities into the demand functions gives the following equilibrium prices:

$$p^F = \frac{ab^N b^F(n^N + 1) + c^F (b^N b^F(n^N + 1)n^F - d^N d^F n^F n^N) - d^F b^F n^N(a - c^N + \delta)}{b^N b^F(n^N + 1)(n^F + 1) - d^N d^F n^F n^N}$$

$$p^N = \frac{ab^N b^F(n^F + 1) + (c^N - \delta) (b^N b^F(n^F + 1)n^N - d^N d^F n^F n^N) - d^N b^N n^F(a - c^F)}{b^N b^F(n^N + 1)(n^F + 1) - d^N d^F n^F n^N}$$

Since negative prices and quantities are not allowed, the following corner solutions give necessary conditions for the parameters for both types of firms to be active in the market:

$$\frac{(a - c^F)}{(a - c^N + \delta)} \frac{(n^N + 1)}{n^N} \leq \frac{d^F}{b^N} \quad \Rightarrow \quad q_f^* = 0 \quad (\text{A.9})$$

$$\frac{(a - c^N + \delta)}{(a - c^F)} \frac{(n^F + 1)}{n^F} \leq \frac{d^N}{b^F} \quad \Rightarrow \quad q_n^* = 0 \quad (\text{A.10})$$

Finally, to obtain the payoffs in terms of parameters and numbers of firms, we substitute the optimal quantities of both firm types (A.8) and (A.7) into the respective objective functions (A.3) and (A.5), to find:

$$\Pi_f = Sb^F \left( \frac{(a - c^F)b^N(n^N + 1) - d^F n^N(a - c^N + \delta)}{b^N b^F(n^N + 1)(n^F + 1) - d^N d^F n^F n^N} \right)^2 - F^F \quad (\text{A.11})$$

$$W_n = Sb^N \left( \frac{(a - c^N + \delta)b^F(n^F + 1) - d^N n^F(a - c^F)}{b^N b^F(n^N + 1)(n^F + 1) - d^N d^F n^F n^N} \right)^2 - F^N \quad (\text{A.12})$$

## A.2 Entry effects

We find the effects of entry of both types of firms simply by differentiating the payoff functions (A.11) and (A.12) with respect to the number of own-type or other-type firms. Proving propositions 1 and 2 merely requires signing these derivatives.

### A.2.1 Proposition 1(a): Effects of own-type entry

The effect of for-profit entry on for-profit payoffs:

$$\frac{\partial \Pi_f}{\partial n^F} = -2Sb^F \frac{[(a - c^F)b^N(n^N + 1) - d^F n^N(a - c^N + \delta)]^2}{[b^N b^F(n^N + 1)(n^F + 1) - d^N d^F n^F n^N]^3} \times (b^N b^F(n^N + 1) - d^N d^F n^N) \quad (\text{A.13})$$

$$\frac{\partial^2 \Pi_f}{\partial n^{F^2}} = 6Sb^F \frac{[(a - c^F)b^N(n^N + 1) - d^F n^N(a - c^N + \delta)]^2}{[b^N b^F(n^N + 1)(n^F + 1) - d^N d^F n^F n^N]^4} \times (b^N b^F(n^N + 1) - d^N d^F n^N)^2 \quad (\text{A.14})$$

The effect of non-profit entry on non-profit payoffs:

$$\frac{\partial W_n}{\partial n^N} = -2Sb^N \frac{[(a - c^N + \delta)b^F(n^F + 1) - d^N n^F(a - c^F)]^2}{[b^N b^F(n^N + 1)(n^F + 1) - d^N d^F n^F n^N]^3} \times (b^N b^F(n^F + 1) - d^N d^F n^F) \quad (\text{A.15})$$

$$\frac{\partial^2 W_n}{\partial n^{N^2}} = 6Sb^N \frac{[(a - c^N + \delta)b^F(n^F + 1) - d^N n^F(a - c^F)]^2}{[b^N b^F(n^N + 1)(n^F + 1) - d^N d^F n^F n^N]^4} \times (b^N b^F(n^F + 1) - d^N d^F n^F)^2 \quad (\text{A.16})$$

For the entry effects of own-type firms, (A.13) and (A.15), to be negative, it is sufficient that a unit price change has a larger effect on own-type than other-type demand, or formally,  $b^N > d^N$  and  $b^F > d^F$ .

Since the second derivative of profit w.r.t. own-type firms is positive, the negative effect of own-type entry is decreasing in the number of own-type firms.

### A.2.2 Proposition 1(a): Effects of other-type entry

The effect of non-profit entry on for-profit payoffs:

$$\frac{\partial \Pi_f}{\partial n^N} = 2Sb^F b^N d^F \frac{[(a - c^F)b^N(n^N + 1) - d^F n^N(a - c^N + \delta)]}{[b^N b^F(n^N + 1)(n^F + 1) - d^N d^F n^F n^N]^3} \times \underbrace{[(a - c^F)d^N n^F - (a - c^N + \delta)b^F(n^F + 1)]}_{<0, \text{ if no corner solution}} < 0$$

From the conditions in (A.9) and (A.10) we know that there is only one negative factor in the first-order derivative if quantities  $q_f$  and  $q_n$  are positive. The effect of other-type

entry therefore has a negative impact on profits for both ownership types.

The second derivative is given by:

$$\frac{\partial^2 \Pi_f}{\partial n^{N^2}} = 2Sb^F b^{N^2} d^{F^2} \frac{[(a - c^F)d^N n^F - (a - c^N + \delta)b^F(n^F + 1)]^2}{[b^N b^F(n^N + 1)(n^F + 1) - d^N d^F n^F n^N]^6} > 0$$

Since the second derivative of profit w.r.t. non-profit firms is positive, the negative effect of other-type entry is decreasing in the number of other-type firms.

The effect of for-profit entry on non-profit payoffs can be derived similarly:

$$\begin{aligned} \frac{\partial W_n}{\partial n^F} &= 2Sb^F b^N d^N \frac{[(a - c^N + \delta)b^F(n^F + 1) - d^N n^F(a - c^F)]}{[b^N b^F(n^N + 1)(n^F + 1) - d^N d^F n^F n^N]^3} \\ &\quad \times [(a - c^N + \delta)d^F n^N - (a - c^F)b^N(n^N + 1)] < 0 \end{aligned}$$

$$\frac{\partial^2 W_n}{\partial n^{F^2}} = 2Sb^N b^{F^2} d^{N^2} \frac{[(a - c^N + \delta)d^F n^N - (a - c^F)b^N(n^N + 1)]^2}{[b^N b^F(n^N + 1)(n^F + 1) - d^N d^F n^F n^N]^6} > 0$$

### A.2.3 Proposition 1(b): Comparisons of entry effects of the two types

Own-type entry has a larger impact than other-type entry in absolute values:

$$\left| \frac{\partial \Pi_f}{\partial n^F} \right| > \left| \frac{\partial \Pi_f}{\partial n^N} \right|$$

$$\begin{aligned} \Leftrightarrow & [(a - c^F)b^N(n^N + 1) - d^F n^N(a - c^N + \delta)]b^N b^F \\ & + [(a - c^F)b^N(n^N + 1) - d^F n^N(a - c^N + \delta)](b^N b^F n^N - d^N d^F n^N) \\ & > [(a - c^N + \delta)b^F(n^F + 1) - (a - c^F)d^N n^F] b^N d^F \end{aligned}$$

The second term on the left-hand side of the inequality is positive for  $b^N > d^N$  and  $b^F > d^F$ . Since  $b^F > d^F$ , the first term on the left-hand side is greater than the right-hand side of the equation at  $n^F = n^N$  for equal (effective) marginal cost between the two types. The inequality will therefore hold as long as the difference between  $c^F$  and  $c^N - \delta$  is not unreasonably high.

The inequality for the effects on the non-profits objective function,  $\left| \frac{\partial W_n}{\partial n^N} \right| \geq \left| \frac{\partial W_n}{\partial n^F} \right|$ , can be shown in the same way.

### A.2.4 Proposition 2: Comparisons of own-type entry effects across the two types

Finally, we compare the effects of own-type entry between for-profits and non-profits. We assume symmetric demand parameters between the two types in order to focus on the influence to the output preference component in the non-profit's objective function. For  $b^N = b^F$  and  $d^N = d^F$ , the comparison of own-type entry effects between a for-profit and non-profit firms simplify and we find the following at  $n^N = n^F$ :

$$\begin{aligned}
& \left| \frac{\partial \Pi_f}{\partial n^F} \right| \leq \left| \frac{\partial W_n}{\partial n^N} \right| \\
\Leftrightarrow & (a - c^F)b(n+1) - dn(a - c^N + \delta) \leq (a - c^N + \delta)b(n+1) - (a - c^F)dn \\
\Leftrightarrow & (a - c^F)(b(n+1) + dn) \leq (a - c^N + \delta)(b(n+1) + dn) \\
\Leftrightarrow & (a - c^F) \leq (a - c^N + \delta) \\
\Leftrightarrow & c^N - \delta \leq c^F
\end{aligned}$$

## B Additional results

### B.1 Robustness check on the parameter estimates

Table B.1: Profit parameters estimates for 2013 under the assumption that for-profit firms enter first

	Non-profit		For-profit	
Log population75	1.669***	(0.064)	0.971***	(0.065)
$N_{public}$	-0.476***	(0.073)	-0.232***	(0.057)
East Germany	-0.031	(0.140)	-0.453***	(0.125)
HH income Q2	0.025	(0.123)	0.081	(0.112)
HH income Q3	-0.011	(0.133)	-0.236*	(0.123)
HH income Q4	-0.088	(0.143)	-0.158	(0.131)
Log pop density	-0.022	(0.054)	-0.299***	(0.053)
Log Doctors	0.481***	(0.169)	0.286*	(0.160)
Social assistance	-0.011*	(0.006)	0.025***	(0.005)
<i>Own-type effects</i>				
$\tilde{\gamma}^1$	13.069***	(0.856)	6.787***	(0.819)
$\Delta\gamma^2$	1.496***	(0.075)	0.985***	(0.078)
$\Delta\gamma^3$	0.998***	(0.043)	0.624***	(0.037)
$\Delta\gamma^4$	0.674***	(0.042)	0.440***	(0.036)
<i>Other-type effects</i>				
$\tilde{\alpha}^1$	0.350**	(0.161)	0.196	(0.129)
$\Delta\alpha^2$	0.496***	(0.133)	0.013	(0.106)
$\Delta\alpha^3$	0.015	(0.173)	0.134	(0.126)
$\Delta\alpha^4$	0.506***	(0.173)	0.163	(0.139)
$\rho$			-0.079	
$N$			2,054	

Note: Significance levels \*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.1$ . Standard errors between brackets.

## B.2 Entry thresholds and entry threshold ratios

Table B.2: All entry thresholds in the absence of other-type competition

	1999	2001	2003	2005	2007	2009	2011	2013
<i>(a) Non-profit firms</i>								
$ET_n^{1,0}$	830 (102)	795 (99)	769 (78)	672 (67)	646 (49)	684 (47)	733 (55)	745 (56)
$ET_n^{2,0}$	2341 (240)	2195 (189)	2129 (129)	1965 (104)	1793 (73)	1744 (71)	1817 (77)	1834 (73)
$ET_n^{3,0}$	4626 (480)	4379 (376)	4165 (266)	3738 (207)	3313 (140)	3105 (118)	3313 (145)	3349 (140)
$ET_n^{4,0}$	7532 (881)	7298 (731)	6778 (509)	6257 (399)	5220 (257)	4897 (227)	5013 (247)	5025 (224)
<i>(b) For-profit firms</i>								
$ET_f^{1,0}$	1075 (238)	1115 (291)	1400 (410)	1530 (576)	1481 (461)	1006 (171)	997 (162)	1116 (200)
$ET_f^{2,0}$	3926 (1075)	4034 (1019)	4508 (1044)	4549 (1157)	4017 (838)	2830 (351)	2817 (339)	2983 (363)
$ET_f^{3,0}$	8411 (2212)	8652 (2392)	9589 (2393)	9354 (2430)	7622 (1595)	5352 (695)	5340 (661)	5724 (712)
$ET_f^{4,0}$	14774 (4628)	15501 (4664)	18223 (5161)	16494 (4691)	12857 (2975)	8577 (1302)	8145 (1169)	8980 (1251)

Notes: Entry thresholds  $ET^{N,0}$  are defined as in equation (17) with  $N$  the number of own-type competitors and no other-type competitors. Standard errors in parentheses.

Table B.3: All entry threshold ratios in the absence of other-type competition

	1999	2001	2003	2005	2007	2009	2011	2013
<i>(a) Non-profit firms</i>								
$ETR_n^{2,0}$	1.41 (0.07)	1.38 (0.08)	1.39 (0.08)	1.46 (0.09)	1.39 (0.07)	1.27 (0.05)	1.24 (0.06)	1.23 (0.06)
$ETR_n^{3,0}$	1.32 (0.05)	1.33 (0.05)	1.30 (0.04)	1.27 (0.04)	1.23 (0.04)	1.19 (0.03)	1.22 (0.03)	1.22 (0.03)
$ETR_n^{4,0}$	1.22 (0.05)	1.25 (0.05)	1.22 (0.04)	1.26 (0.04)	1.18 (0.03)	1.18 (0.03)	1.13 (0.03)	1.13 (0.03)
<i>(b) For-profit firms</i>								
$ETR_f^{2,0}$	1.83 (0.17)	1.81 (0.14)	1.61 (0.16)	1.49 (0.22)	1.36 (0.17)	1.41 (0.10)	1.41 (0.10)	1.34 (0.11)
$ETR_f^{3,0}$	1.43 (0.09)	1.43 (0.08)	1.42 (0.08)	1.37 (0.07)	1.26 (0.06)	1.26 (0.05)	1.26 (0.05)	1.28 (0.05)
$ETR_f^{4,0}$	1.32 (0.09)	1.34 (0.08)	1.43 (0.09)	1.32 (0.07)	1.27 (0.06)	1.20 (0.05)	1.14 (0.04)	1.18 (0.04)

Notes: Entry thresholds ratios  $ETR^{N,0}$  are defined as in equation (18) with  $N$  the number of own-type competitors and no other-type competitors. Standard errors in parentheses.